

284-296 SHANKILL ROAD, BELFAST

DEVELOPMENT BRIEF

The Department for Social Development invites proposals for the development of 284-296 Shankill Road, Belfast.



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1. INTRODUCTION AND STRATEGIC CONTEXT

- 1.1 The Department for Social Development (the Department) invites proposals for the development of 284-296 Shankill Road, Belfast. Proposals should be submitted by not later than 12 noon on 10th December 2015.
- 1.2 The overall objective of the competition is to promote sustainable urban regeneration by selecting a high quality development proposal that also meets the Department's regeneration objectives for the local area. In seeking to work in partnership with the private sector, the Department recognizes the contribution that this sector can make to urban regeneration in terms of innovative, high quality design, professional expertise and financing.
- 1.3 The Department plays the lead role in promoting and co-ordinating the implementation of urban regeneration programmes and schemes in towns and city centres throughout Northern Ireland. Belfast Regeneration Directorate carries out this role in areas of Belfast outside the City Centre.
- 1.4 The Department's statutory regeneration authority derives from:
 - The Planning (NI) Order 1991 which provides the legislative basis for comprehensive development schemes, land acquisition and disposal of land, and the extinguishment of public rights of way; and,
 - The Social Need (NI) Order 1986 which provides the statutory basis for granting financial assistance to projects in areas of special social need and undertaking environmental improvement schemes.

2. THE SITE

- 2.1 The vacant site occupies a prominent corner location on the Shankill Road, Belfast. The site is between Bellevue Street and Mountjoy Street. The vacant land is close to a densely populated area with established businesses trading nearby. The Shankill Road is a main arterial route into Belfast City Centre and the prominent location of the site makes this an attractive development opportunity.



- 2.2 The site is unzoned whiteland in the Belfast Metropolitan Area Plan 2015.

1. A Transport Assessment Form (TAF) will be required at planning application stage to demonstrate how the development is to function in transportation terms. Until the scale of the proposed development is confirmed, it is not possible to confirm whether a detailed Transport Assessment / Traffic statement will be necessary.
2. Any Vehicular access to the site must satisfy Policy AMP2 of Planning Policy Statement 3 (PPS3) and Development Control Advice Note 15 (DCAN15) - Vehicular Access Standards. Proposed access(es) onto minor roads is preferable.
3. Car parking and servicing for the development must satisfy: Residential - Policy QD1 of PPS1. Non-residential - Policy AMP7 of PPS 3 & associated 'Parking Standards'. Any reductions in the level of car parking must be fully justified in accordance with DCAN 8 (Housing in Urban Areas). Parking could be considered on the basis of incurtilage provision, in lay-bys / on-street (subject to capacity and availability), or any combination.

4. BMAP & BMTP do not include any significant proposals likely to impact on future development of this site. There are no proposals at this time to extend the Belfast Rapid Transit system along the Shankill Road.

It is noted that a bus lane is operational on the Shankill Road in a City Bound direction (07.30 - 09.30am). An Urban Clearway exists on the Shankill Road in a country bound direction (4.30 - 6.00pm) and an advisory cycle lane is also available along this side of the road.

3. VISION STATEMENT

- 3.1 The Department is seeking a development proposal for this site which, as well as addressing a specific pocket of dereliction, will contribute to the wider regeneration of the Shankill Road as a key arterial route into Belfast City Centre. The winning proposal will be a sustainable development of high quality design and finish, which enhances the existing streetscape for the benefit of those living in the immediate area and those travelling through it. As far as possible, it will also seek to contribute to the social, community and economic renewal of the local area.

- 3.2 The frontage of the Shankill Road is dominated by commercial and retail development. The desired usage, with regard to the frontage of this site, would therefore be ground floor retail / commercial with residential or office above. The desired usage to the rear of the sites would be town housing.

However, it has been confirmed that this site is not required for social housing. Any new future housing requirement in the Shankill area will be addressed using land already in Housing Executive ownership.

- 3.3 The site lies within the development limits of Belfast and on an Arterial Route as designated in the Belfast Metropolitan Area plan 2015. The presumption would therefore be in favour of development subject to all relevant planning considerations detailed in the following design brief section.
- 3.4 It is advisable that any proposal is discussed with the Planning Service of Belfast City Council prior to the submission of a planning application. This would take the form of a Pre Application Discussion which would be requested formally in writing.

4. DESIGN BRIEF

4.1 Following consultation with relevant statutory bodies, the Department has identified the following objectives for the development.

<p>PLANNING AND DESIGN</p> <p>Further information on planning policy statements and guidance is available from the :</p> <p>Belfast Planning Service Belfast City Council Cecil Ward Building 4-10 Linenhall Street Belfast BT2 8BP</p>	<p>Objective 1: To secure a development that complements and enhances the existing Shankill Road streetscape in terms of both design and use.</p>
	<p>General Design Considerations</p>
	<p>In general, the proposed development should:</p> <ul style="list-style-type: none"> ▪ be designed to comply with the Northern Ireland Building Regulations (NI) 2012; ▪ as far as possible, be in scale with other buildings in the area; ▪ be compatible with buildings in the vicinity, in terms of design and choice of materials. ▪ Any development should be designed to deter crime.
	<p>Specific Design Considerations</p> <p>More specifically, following a review of relevant strategic documents and consultation with the relevant statutory bodies and key stakeholders, it is felt that:</p> <p>* Planning Policy Statement 1 - “General Principles”- the Council will look at the existing context and streetscape and any new buildings should be sympathetic to this context, not only visually but in terms of any potential impact on existing amenity.</p> <p>* Policy Statement 3 - ‘Access, Movement and Parking’- impact on traffic movements and road safety will also be considered against this policy. (Designers should consult with Transport NI with regard to access and parking).</p>

* Planning Policy Statement 5 - 'Retailing and Town Centres'- small scale retail proposals in local district centres along arterial routes will be assessed in terms of their suitability, their impact upon the viability and vitality of existing commercial frontage or clusters, and impact on amenity of existing and proposed land uses.

* Planning Policy Statement 6 - 'Planning, Archaeology and the Built Heritage' - The site is located on an Archaeological Site and Monument (White Church Multi-period Church and Graveyard with Bullaun and Holywell). Policies BH1, BH2, BH3, and BH4 of PPS 6 may be relevant in the assessment of any future planning application on the site.

* The site is also located in close proximity to two listed buildings (Nelson Memorial Church and the public library). Given the close proximity to these listed buildings Policy BH11 of PPS 6 would be a consideration in the assessment of any future planning application on the site.

* Planning Policy Statement 7 - 'Quality Residential Environments'- The Council will assess any residential element of the proposal against policy QD1. The design and layout of residential development should be based on an overall design concept that draws upon the positive aspects of the character and appearance of the surrounding area and should not result in unacceptable damage to the local character environmental quality or residential amenity of these areas.

* BMAP 2015 Arterial Routes Policy encourages restoration of the built frontage along Arterial Routes through the development of vacant gap sites based on the following principles:

* There should be continuous frontages which maximize the opportunities to animate the street. Development should form an edge with the street and follow a common building line without major setbacks;

* There should be a robust and adaptable urban form. To help achieve this there should be a fine grain of development whereby large development parcels are broken down into smaller units;

* Building height and massing should be appropriate to the scale of the street. Higher densities of development may be required within designated commercial nodes along these routes, particularly for sites well- served by public transport; and

* The routes should be clearly identifiable with a distinctive image, which responds to the particular contextual characteristics.

Please note that the preferred developer will be required to obtain planning permission and all other necessary approvals and to liaise with the Statutory Authorities in the design process. The developer should also discuss their proposals with Transport NI at an early stage to determine whether a traffic impact assessment is necessary along with the provision of sufficient parking for the development.

REGENERATION IMPACTS	Objective 2: To secure a development that will have positive regeneration impacts on the local community.
	Submissions should identify potential positive regeneration impacts of the proposed development. These could include: improvement to quality of local environment; contribution to local economy; job creation; provision of services/facilities to local community; addressing housing need etc.

ECONOMIC SUSTAINABILITY	Objective 3: To secure a development that promotes economic sustainability.
	Submissions should demonstrate that proposals are sustainable (e.g. proposals for a retail led scheme should submit evidence regarding retail capacity and any likely displacement).
<p>Further information on sustainable development is available from the Office of the First and Deputy First Minister.</p> <p>(http://www.ofmdfmini.gov.uk/index/economic-policy/economic-policy-sustainable-development.htm)</p>	

ENVIRONMENTAL SUSTAINABILITY	Objective 4: To secure a development that promotes environmental sustainability.
	The Department is also keen to promote environmental sustainability through, for example, the use of sustainable materials, energy efficiency measures, renewable energy products etc and welcomes proposals which support this agenda.
Further information on sustainable development is available from the Office of the First and Deputy First Minister)	

<p>ACCESSIBILITY & EQUALITY OF OPPORTUNITY</p>	<p>Objective 5: To secure a development that is easily accessible to all members of the community and that, where possible, promotes equality of opportunity.</p>
<p>Further information on equality issues is available from the Equality Commission for Northern Ireland.</p> <p>http://www.equalityni.org/site/default.asp?seid=home</p>	<p>Submissions should consider ease of access to and within the building for people with disabilities, in compliance with all regulations with regard to disability. The Department is also keen to promote equality of opportunity and good relations between and within the groups identified under Section 75 of the Northern Ireland Act 1998 and welcomes proposals which support this agenda. This could include commitments to build 'Lifetime' homes; to equal opportunity employment; to creating neutral/shared space etc.</p>

5. CONDITIONS OF DEVELOPMENT AND DISPOSAL OF SITE

- 5.1 The development will be carried out under a development agreement, followed by the sale of the site in Fee Simple to the selected developer.
- 5.2 Prospective developers should make their own enquiries as to the existence of any physical encumbrances and to the suitability of the site for any particular purpose.
- 5.3 The developer will be required to produce all necessary plans and construction documents, obtain all necessary permissions and consents, erect and maintain all buildings, control building operations, abide by all by-laws and regulations, pay taxes, rates, fees and other outgoings including insurance.
- 5.4 A development licence will be entered into before access to the site is permitted and the conveyance / transfer will be executed only on completion of the terms of the building agreement and all the works to the satisfaction of the Department.

6. SUBMISSION OF PROPOSALS

- 6.1 Prospective developers should submit 4 copies of their proposal document (including supporting drawings) to the Department at the address below by not later than 12 noon on 10th December 2015. Proposals should be submitted in a sealed envelope marked "Development Site at 284-296 Shankill Road - Commercial in Confidence." Please note that proposals received after the closing date will not be considered and proof of postage will not be accepted as proof of delivery.

Physical Development Branch
Belfast Regeneration Directorate
5th Floor, Oxford House
49-55 Chichester Street
Belfast
BT1 4HH

- 6.2 The proposal document should include the following:

- A clear statement of proposed uses for the site including the design philosophy, the rationale behind the uses of internal and external spaces and the relationship with the surrounding streetscape.
- A clear statement of how the proposal meets the Design Brief in terms of planning and design, regeneration impacts, sustainability and accessibility and equality of opportunity.
- Diagrammatical drawings illustrating the broad scope of the proposal including:
 - a sketch layout of the site at 1:200 scale on an adequately surveyed base plan showing the position of the building, the type and means of access to the public road, proposed boundary treatment and landscape;
 - sketch layout plans for the building on a 1:100 scale indicating the disposition of uses within the development;
 - sketch elevations and sections at 1:100 scale in sufficient detail to indicate the conceptual architectural form including use of materials and standard of finishes; and,
 - at least one perspective showing the relationship of the proposed development to surrounding buildings and features.
- The premium offered for the site on the basis of a Fee Simple Title and the percentage deposit offered (minimum 10%).
- The estimated development costs (at current rates), including an allowance for the site acquisition costs, building costs, professional fees, financial costs and developer's profit.
- The estimated rental and capital value of each unit on completion.

- The estimated start and completion dates for the development.
- Précis of the developer's relevant past experience and / or capability to undertake work and manage the property. (To include 4 most relevant pieces of experience of working in similar projects in the past 3 years)
- A copy of the company's latest accounts.
- Any other supporting information which the developer feels may commend them for further consideration.

6.3 Please note that costly design work should not be undertaken at the initial stage.

6.4 The submitted proposal documents will be treated as private and confidential between the developer and the Department: however, those submitting proposals should be aware that the Department is fully compliant with the Freedom of Information Act. Unless an exemption provided for under the Act is applicable, a public authority will be obliged to disclose requested information. Bidders are asked to consider if information supplied in the course of this competition should be withheld from disclosure because of commercial sensitivity and to note documents accordingly.

7. SELECTION OF A DEVELOPER

7.1 Development proposals will be considered by an assessment panel comprising members appointed by the Department of appropriate standing and professional expertise. The assessment criteria for this development, including the relevant weighting, are included at **Appendix A** for information.

7.2 After the initial assessment, it may be necessary to shortlist proposals for further consideration.

7.3 Following the selection of a development proposal, a formal response will be made to all competitors, and work will then proceed on the legal formalities with the Department's preferred developer.

7.4 The Department is not bound to accept any proposal submitted and will only consider proposals which fully meet the objectives outlined above.

8. URBAN DEVELOPMENT GRANT

- 8.1 Urban Development Grant is a discretionary grant paid under the Provision of the Social Need (NI) Order 1986. Its objective is economic and physical regeneration of areas of need by stimulation of private enterprise and investment. For physical development projects, the amount of grant offered will be the minimum necessary to trigger a scheme. This will usually take the form of a cash grant to cover the funding gap or shortfall between the cost of the development and its value on completion.
- 8.2 All development proposals should indicate any requirement for Urban Development Grant assistance. **However, it should be noted that there is currently a moratorium on UDG assistance and the Department is not at present in a position to offer any financial assistance.**
- 8.3 For further information on Urban Development Grants please contact Belfast Regeneration Directorate: Physical Development Branch on 02890475776.

9. DISCLAIMER

- 9.1 While every care has been taken in compiling the information contained in this document, the Department can give no guarantee as to the accuracy thereof. All information is given on the understanding that it will not be construed as part of a contract, conveyance or lease.
- 9.2 The site should be taken as found and no warranty or guarantee is given by the Department as to the suitability of the site for any particular purpose. Enquirers must satisfy themselves as to the descriptions and measurements. The identification and, if necessary, relocation of any services such as water, electricity, telephone, gas and sewage or any other encumbrances which may be located in, on, or over the site will be the sole responsibility of the developer and at the developer's own expense.

10 FURTHER QUERIES

- 10.1 If you require any further clarification on this Development Brief, please contact Belfast Regeneration Directorate: Physical Development Branch on (028) 90475785.

APPENDIX A: ASSESSMENT CRITERIA

CRITERIA	CONSIDERATIONS	WEIGHTING
PLANNING AND DESIGN	Considerations will include but may not be limited to: site layout, visual impact and enhancement to the area, compliance with general and specific design considerations identified in brief.	20
REGENERATION IMPACTS	Considerations will include but may not be limited to evidence of positive regeneration impacts (e.g. improvement to quality of local environment, contribution to local economy, job creation, provision of services/facilities to local community, addressing social need e.g. housing.)	15
VIABILITY OF SCHEME/ ECONOMIC SUSTAINABILITY	The viability of the entire scheme, taking into account the purchase price offered, development costs identified, projected rental and capital value.	10
TIMESCALE FOR DEVELOPMENT	Potential developers should demonstrate that development will be carried out within a reasonable timescale.	5
DEVELOPER EXPERIENCE	Has the developer provided evidence that other projects have been completed satisfactorily?	5
ENVIRONMENTAL SUSTAINABILITY	Considerations will include but may not be limited to: evidence of environmental sustainability.	5
ACCESSIBILITY & EQUALITY OF OPPORTUNITY	Considerations will include but may not be limited to: accessibility by all users, promotion of equality of opportunity and good relations between and within groups identified under Section 75 of the Northern Ireland Act.	5