

# Designation of Lagan Meadows as a Quiet Area pursuant to the Environmental Noise Regulations (Northern Ireland) 2006

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**21 September 2016**

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# **1. Introduction**

## **1.1 Need for Quiet Areas**

The Department of Agriculture, Environment and Rural Affairs (“DAERA”) is consulting on designating Lagan Meadows as a Quiet Area in line with the Policy Guidance for the Identification, Designation and Management of Quiet Areas. Such areas are designated pursuant to regulation 40 of the Environmental Noise Regulations (Northern Ireland) 2006 (“the Regulations”). The Regulations transpose the European Parliament and Council Directive relating to the assessment and management of environmental noise (the Environmental Noise Directive 2002/49/EC (END)).

The three main objectives of the Directive are to:

- Determine the noise exposure of the population through noise mapping;
- Make information on environmental noise available to the public; and
- Develop Action Plans based on the mapping results, to reduce noise levels where necessary, and to preserve environmental noise quality where it is good.

The Directive required Member States to produce strategic noise maps for the main sources of environmental noise, namely, roads, railways, airports and industry in agglomerations with more than 250,000 persons (Greater Belfast) in 2007. This was the first round of noise mapping. Further strategic maps for smaller roads railways, airports and industry in agglomerations with more than 100,000 persons were made in 2012 (round 2) and will be updated every 5 years thereafter.

Regulation 40 requires the Department to prepare maps identifying Quiet Areas within agglomerations. The Department has published Policy Guidance which sets out the criteria and procedure for the identification of Quiet Areas and highlights the mechanisms by which Quiet Areas shall be protected against an increase in noise.

DAERA has designated the following Quiet Areas:

1. Conor Park/Stricklands Glen, Bangor
2. Bashfordlands, Carrickfergus; and
3. Carnmoney Hill - Upper, Newtownabbey.

DAERA is now consulting on the designation of a fourth Quiet Area; Lagan Meadows, Belfast.

## **1.2 Equality/Human Rights/Rural Proofing Issues**

### **Equality Impact Assessment**

Under Section 75 of the Northern Ireland Act 1998, public authorities have a statutory duty to promote equality of opportunity. Preliminary screening exercises have been undertaken and there is no evidence that the proposed measures will have any impact on any of the groups specified in Section 75. Therefore, the Department does not consider a full Equality Impact Assessment to be necessary. Copies of all screened policies are available from the website at [http://www.doeni.gov.uk/index/information/equality\\_unit.htm](http://www.doeni.gov.uk/index/information/equality_unit.htm)

The Equality Commission will receive copies of this consultation document as part of the consultation exercise. Any comments that the Commission might have will be taken into account.

### **Human Rights Issues**

The Human Rights Act 1998 implements the European Convention on Human Rights which makes it unlawful for any public authority to act in a way that is incompatible with these rights. All proposed legislation must be assessed to ensure compliance. Screening exercises have been completed which concluded that the proposed amendments to the Regulations mentioned above are compatible with the Human Rights Act.

### **Rural Proofing**

Rural proofing is a process to ensure that all relevant Government policies are examined carefully and objectively to determine whether or not they have a different impact in rural areas from that elsewhere. The Department considers that the designation of an additional Quiet Area is unlikely to have any different impact in rural areas to that within any other sector of the community.

## **1.3 Regulatory Impact Statement**

The Department has not carried out a Regulatory Impact Assessment on the implications for the policy guidance and designation of Quiet Areas as it does not consider that the guidance, or the designation of an additional area, will place any financial burden, in addition to that which is imposed by the END itself, on organisations involved in noise mapping

and action planning. The policy guidance will have no immediate impact on businesses or the voluntary sector.

## 1.4 Freedom of Information

### Confidentiality of Consultation Responses

The Department will publish a summary of responses following completion of the consultation process. Your response, and all other responses to the consultation, may be disclosed on request. The Department can only refuse to disclose information in exceptional circumstances. **Before** you submit your response, please read the paragraphs below on the confidentiality of consultations as they will give you guidance on the legal position about any information given by you in response to this consultation.

The Freedom of Information Act gives the public a right of access to any information held by a public authority, namely, the Department in this case. This right of access to information includes information provided in response to a consultation.

The Department cannot automatically consider as confidential information supplied to it in response to a consultation. However, it does have the responsibility to decide whether any information provided by you in response to this consultation, including information about your identity, should be made public or treated as confidential.

This means that information provided by you in response to the consultation is unlikely to be treated as confidential, except in very particular circumstances. The Lord Chancellor's Code of Practice on the Freedom of Information Act provides that:-

- the Department should only accept information from third parties in confidence if it is necessary to obtain information in connection with the exercise of any of the Department's functions and it would not otherwise be provided;
- the Department should not agree to hold information received from third parties "in confidence" which is not confidential in nature; and
- acceptance by the Department of confidentiality provisions must be for good reasons, capable of being justified by the Information Commissioner.

For further information about confidentiality of responses, please contact the Information Commissioner's Office, or see the web-site at:-  
<http://www.ico.gov.uk>

## **1.5 How to respond to this consultation**

Responses are invited to this consultation paper by **19 October 2016** and should be sent to the address below. Early responses would be most welcome and a summary of the responses will be published on the Department's website. All comments and representations received during the consultation will be considered in finalising the revised draft Guidance.

Before you submit your response, please read the notes regarding the confidentiality of consultations, which provides guidance on the legal position of any information given by you in response to this consultation. If you are responding on behalf of a group or organisation, please indicate this on your response. Please reply using one of the following options:

By post:

Amy Holmes  
Regulatory and Natural Resources Policy Division  
Department of Agriculture, Environment and Rural Affairs  
Goodwood House  
44-58 May Street  
Town Parks  
Belfast  
BT1 4NN

By e-mail: [amy.holmes@daera-ni.gov.uk](mailto:amy.holmes@daera-ni.gov.uk)

Enquiries regarding the content of this consultation document should be made to Amy Holmes in the first instance, your enquiry will then be passed to the relevant section for a response. Requests for further copies should also be made to Amy Holmes (028) 90254834 at the above address.

Should you require a copy of this document in an alternative format, it can be made available on request in large print, disc, Braille and in audiocassette or telephone for the hearing impaired.

The document may be available on request in minority languages for those who are not proficient in English. The Department will translate executive summaries of key publications into Irish or Ulster-Scots upon request. Information and additional copies of the document can be requested by textphone on (029) 90540642.

Hard copies of the consultation document are available from the address above. The consultation document is available to view at:

<https://www.daera-ni.gov.uk/articles/noise#toc-3>

A list of consultees that have been contacted directly in relation to this consultation is attached at Annex 2. However, views from anyone interested in these proposals are very welcome.

## **2. Consultation**

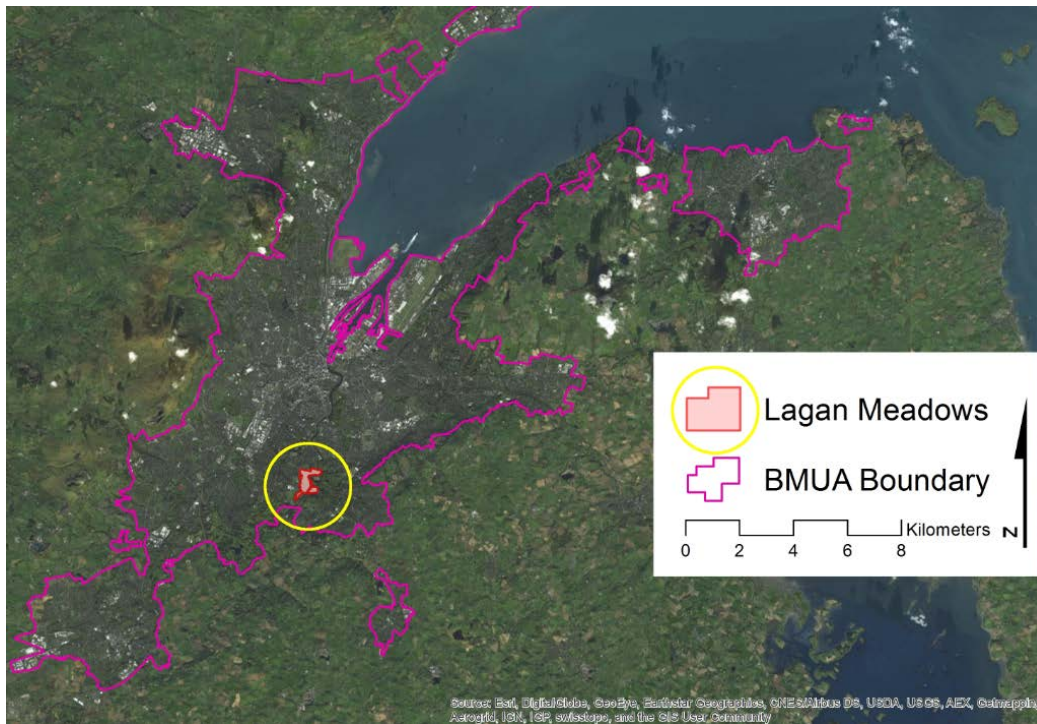
### **2.1 Designation of Lagan Meadows as a Quiet Area**

The Policy Guidance on the Identification, Designation and Management of Quiet Areas has been approved by the Minister of Agriculture, Environment and Rural Affairs and is now policy. Following a previous consultation, three Quiet Areas have now been designated:

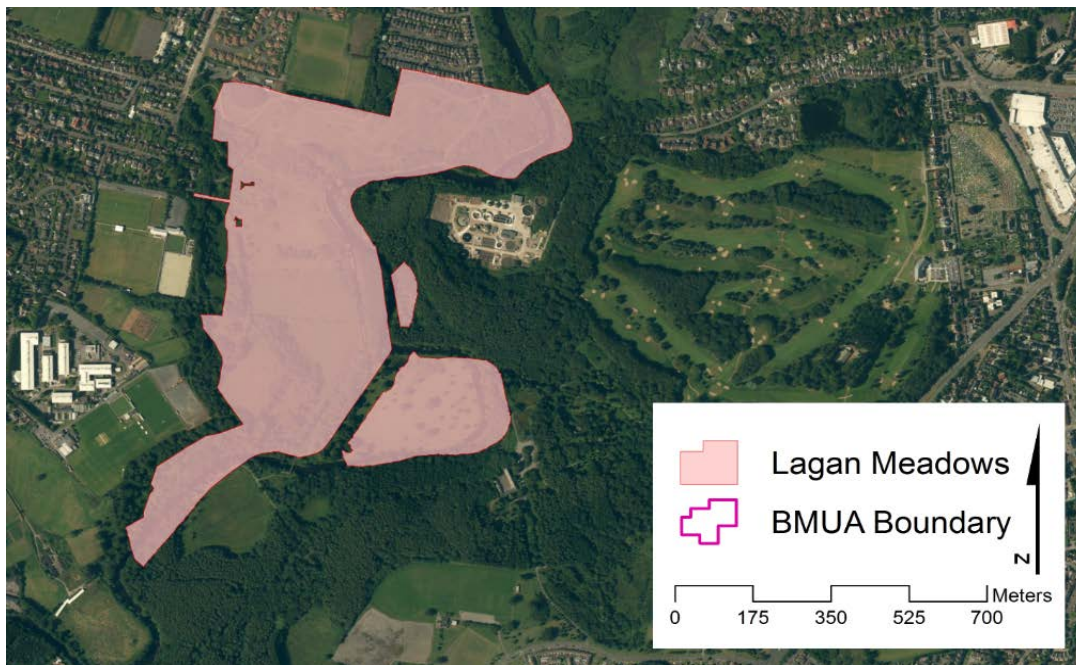
1. Conor Park/Strictlands Glen, Bangor
2. Bashfordlands, Carrickfergus; and
3. Carnmoney Hill - Upper, Newtownabbey.

The consultation on the draft Policy Guidance took place in Autumn 2015. A total of 42 consultation responses were received. Of the 42 consultation responses received, there were 25 requests to have Lagan Meadows designated. On the basis of this information and following lengthy discussions with Belfast City Council, DAERA is content to put forward Lagan Meadows, Belfast as a Candidate Quiet Area instead of Ligoneil and Tullycarnet Parks.

## Map of Belfast Agglomeration showing location of Lagan Meadows



## Map of Lagan Meadows



Belfast City Council officials have undertaken noise monitoring in Lagan Meadows to verify the accuracy of the indicative noise levels displayed by the noise maps. The noise maps indicated that 16% of Lagan



Meadows exceeded the Department's noise level criterion for designation. Noise monitoring by the Council has revealed that all of Lagan Meadows meets the Department's noise level criteria. As such, Belfast City Council has requested that Lagan Meadows be designated as a Quiet Area instead of Tullycarnet Park and Bowling Green and Ligoneil Park for the following reasons:

- Lagan Meadows is readily accessible by the general public and public transport;
- Lagan meadows is located within the wider Lagan Valley Regional Park which has been designated as an Area of Outstanding Natural Beauty and a site of local nature conservation within the Belfast Metropolitan Area Plan;
- The natural environment at Lagan Meadows is more in keeping with the soundscape and functional objectives described in the European Environment Agency publication 'Good Practice guide on quiet areas'

Belfast City Council also explained that Ligoneil and Tullycarnet Parks are unsuitable for designation due to their soundscapes, but also as a consequence of the Council's longer-term leisure and other objectives for these parks. The Council has also committed to reconsidering both these areas following the next round of noise mapping in June 2017.

### **3. ANNEXES**

#### **ANNEX I List of Consultees**

Executive Ministers and Junior Ministers  
Leaders of Parties in the Assembly  
Other Northern Ireland Parties not in the Assembly  
MPs/MEPs who are not Party Leaders or MLAs  
Members of the NI Assembly  
Speaker of the Assembly  
Assembly Business Office  
The Agriculture, Environment and Rural Affairs Committee of the  
Northern Ireland Assembly  
Northern Ireland Assembly Library  
Office of the Attorney General for Northern Ireland  
Northern Ireland Office  
NSMC – NI Secretariat  
Legal Deposits Library  
Departmental Library  
The Chief Executive of the Inn of Court of Northern Ireland  
Belfast Solicitors Association  
The Law Society of Northern Ireland  
School of Law, Queens University Belfast  
School of Law, University of Ulster  
Northern Ireland Court Service  
HM Council of County Court Judges  
Courts and Tribunal Service  
Civil Law Reform Division  
Law Centre (NI)  
Northern Ireland Law Commission  
Equality Commission for Northern Ireland  
Judge McKibbin, District Judge  
Human Rights Commission  
Northern Ireland Ombudsman  
Confederation of British Industry  
The General Consumer Council for Northern Ireland  
Federation of Small Businesses  
Northern Ireland Chamber of Commerce and Industry  
Northern Ireland Chamber of Trade  
NI Association of Citizens Advice  
Food Standards Agency  
NIC/ICTU  
Northern Ireland Council for Voluntary Action  
Society of Local Authority Chief Executives

Northern Ireland Local Government Association  
Northern Ireland Judicial Appointments Commission  
Ministry of Defence  
Community Relations Council  
NI Association of the Care and Resettlement of Offenders  
Participation and the Practice of Rights Project  
Catholic Bishops of Northern Ireland  
Information Commissioner's Office  
Disability Action  
HM Revenue and Customs  
Lord Chief Justice Office  
Department for Infrastructure  
Translink  
Belfast International Airport  
George Best Belfast City Airport  
Belfast City Airport watch  
Belfast International Airport Consultative Committee  
Derry City Airport  
Civil Aviation Authority  
Irish Branch of Acoustics  
Planning NI, Department of the Environment  
Royal Town Planning Institute  
Farming and Wildlife Advisory Group  
Friends of the Earth  
NI Environment Agency  
NI Environment Link  
NI Local Government Association  
NI Public Health Agency  
NI Tourist Board  
Ulster Farmers Union  
Ulster Wildlife Trust  
WWF  
Quarry Products Association Northern Ireland  
Manufacturing NI

### **Section 75 Consultees**

#### Age

Age NI

Commissioner for Children and Young People

#### Disability

Action on Hearing Loss

Royal National Institute of Blind People

Barnados NI (and all other section 75 groups)

### Race

An Munia Tober  
Chinese Welfare Association  
Indian Community Centre  
NI Islamic Centre  
Northern Ireland Council for Ethnic Minorities  
Polish Association Northern Ireland

### Religion

Bahai Council for NI  
Belfast Hebrew Congregation  
Bishop of Down and Connor  
Methodist Church in Ireland  
Presbyterian Church in Ireland

### Sexual Orientation

Belfast Butterfly Club

### Marital Status

Bryson Charitable Group (and all section 75 groups)

### Gender

NI Women's Aid Federation

### People with Dependants

Carers Northern Ireland

### All section 75 Groups/General

Community Development and Health Network (NI)  
Committee on the Administration of Justice  
Equality Commission for Northern Ireland  
Law Centre NI  
NIPSANI Association for Mental Health  
Irish Congress of Trade Unions - NI Committee (ICTUNI)  
Health trusts  
All District Councils  
Chartered Institute of Environmental Health NI  
Roads Safety Council of NI  
Rail Passengers Council  
Housing Executive  
HSENI