Northern Ireland Certification Officer For Trade Unions and Employers' Associations

# **Annual Report**

of the

**Certification Officer for Northern Ireland** 

2014-2015

(Covering Period 1 April 2014 to 31 March 2015)

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(Northern Ireland) Order 1992 by the Department for Employment and Learning

Mr Derek Baker Permanent Secretary Department for Employment and Learning Adelaide House 39-49 Adelaide Street BELFAST BT2 8FD

Article 69(7) of the Industrial Relations (NI) Order 1992 requires the Certification Officer, as soon as reasonably practicable after the end of each financial year, to make a report of her activities during that year to the Department for Employment and Learning. I have pleasure in submitting my report for the period 1 April 2014 to 31 March 2015.

Sarah Havlin LLB Certification Officer for Northern Ireland

11 December 2015

Mrs Marie Mallon Chair Labour Relations Agency 2-16 Gordon Street BELFAST BT1 2LG

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CON	TENTS	Page
INTRODUCTION		i-iv
EQU	ALITY STATEMENT	v
CHA	PTER	
1.	LISTS OF TRADE UNIONS AND EMPLOYERS' ASSOCIATIONS  Entry in the lists and its significance Removal from the lists Additions to the lists Special Register bodies Changes of name Unlisted organisations Definitions of a trade union and an employers' association	1
2.	TRADE UNION INDEPENDENCE  The statutory provisions Criteria of independence Procedure Applications/Decisions Great Britain Certification Officer decisions on trade unions with Northern Ireland members	7
3.	ANNUAL RETURNS AND ACCESS TO ACCOUNTING RECORDS  The statutory provisions Late submission of annual returns Prosecutions Authorised Northern Ireland resident Public inspection of annual returns Statement to members of a trade union Financial affairs of trade unions and employers' associations – use of statutory powers Access to accounting records	10
4.	FINANCIAL AND MEMBERSHIP INFORMATION AND MEMBERSHIP REGISTER Information from 2014 Returns Trade unions - salaries and benefits Trade unions - membership register Trade unions - membership and financial information Employers' associations - membership and financial information	18
5.	SUPERANNUATION SCHEMES  The statutory provisions Schemes maintained - Northern Ireland Schemes maintained - Great Britain Actuarial reports	21

		Page
6.	MERGERS  The statutory provisions Advice on procedures Mergers proposed or completed Mergers of Great Britain unions with Northern Ireland members	23
7	The statutory provisions for Northern Ireland organisations  General  Exemption  Great Britain and Republic of Ireland organisations Political Fund Model Rule for Great Britain organisations Complaints Advice on procedures Northern Ireland organisations with political fund rules Great Britain organisations with political fund rules approved by the Northern Ireland Certification Officer Great Britain organisations with new political fund rules approved for the first time in this reporting period Amendments to rules of Great Britain organisations Political fund review ballots held by Great Britain organisations Political fund complaints by Northern Ireland members to the Great Britain Certification Officer	26
8.	SECRET POSTAL BALLOTS FOR TRADE UNION ELECTIONS The statutory provisions Disclosure of applicant's identity, hearings, appeals etc Applications and decisions	31
9.	APPLICATIONS CONCERNING BREACHES OF TRADE UNION RULES The statutory provisions Applications and decisions	34
10.	PUBLIC INTEREST DISCLOSURES  The statutory provisions Advice on procedures Public Interest Disclosures	38
	APPENDICES (Showing the position at 31 December 2014)	
1.	(a) List of Northern Ireland trade unions	40
	(b) Republic of Ireland trade unions with NI members	
	(c) Schedule of unlisted trade unions	
2.	GB trade unions with 100 or more NI members	41
3.	GB trade unions with under 100 NI members	44

		Page	
4.	List of NI employers' associations	46	
5.	GB employers' associations with NI members	47	
6.	Salaries and Benefits of the chief officers of trade unions with NI members	49	
7.	GB trade unions with NI members who have "contracted in" to the political fund	52	
8.	GB trade unions whose NI members do not contribute to the political fund	53	
9.	Statutory fees	54	
10.	Certification Office forms	55	
11.	Certification Office publications	56	
12.	Decisions of the Certification Officer	57	

## **INTRODUCTION**

This is the twenty third Annual Report to be published since the post of Certification Officer for Northern Ireland was established in 1992. It deals with my activities during the period 1 April 2014 to 31 March 2015.

The statutory functions of the Certification Officer are contained in the Industrial Relations (Northern Ireland) Order 1992 as amended, The Employment Rights (Northern Ireland) Order 1996 as amended and the Trade Union and Labour Relations (Northern Ireland) Order 1995 as amended.

The Certification Officer's functions, which are explained more fully in the following chapters, include:

## Under the 1992 Order -

Articles 5 and 6 - maintaining lists of trade unions and employers' associations, and determining the independence of trade unions;

Articles 11, 12 and 13 - ensuring that trade unions and employers' associations keep proper accounting records, have their accounts properly and independently audited and submit annual returns; investigating the financial affairs of trade unions and employers' associations; ensuring that statutory requirements concerning the appointment and duties of auditors and the actuarial examination of members' superannuation schemes are observed; and dealing with complaints that a trade union has failed in its duty to secure that positions in the union are not held by certain offenders;

Article 37 - dealing with complaints by members that a trade union has failed to permit access to its accounting records;

## Under the 1995 Order -

Article 5 - dealing with complaints by members that a trade union has failed to maintain an accurate register of members;

Article 22 - dealing with complaints by members that a trade union has failed to comply with one or more of the provisions of the 1995 Order requiring it to hold secret postal ballots for electing its president, general secretary and members of its executive committee;

Articles 45 to 72 - ensuring observance by Northern Ireland based trade unions of the statutory procedures governing the setting up, operation and review of political funds, approving the "contracting-in" rule and amendments for Northern Ireland members of trade unions based elsewhere (including Great Britain and the Republic of Ireland), and dealing with complaints about breaches of political fund rules or the conduct of political fund ballots, or the application of general funds for political objects;

Articles 73 to 90 - ensuring that the statutory procedures for amalgamations, transfers of engagements and changes of name of trade unions and employers' associations are complied with, and dealing with complaints by members about the conduct of merger ballots; and

Article 90A - dealing with complaints by members that there has been a breach or threatened breach of the rules of a trade union relating to: the appointment or election of a person to, or removal of a person from, any office; disciplinary proceedings including expulsion; balloting of members (other than in respect of industrial action); and the constitution or proceedings of an executive committee or decision-making meeting.

Under Article 70ZA of the 1992 Order (inserted by the Employment Relations (Northern Ireland) Order 2004) the Certification Officer has power to strike out any application or complaint made to her on specified grounds, for example that it is scandalous, vexatious or has no reasonable prospect of success, or that there has been excessive delay in proceeding with it. She must give the party against whom a striking out order is to be made an opportunity to show why it should not be made.

#### <u>Under the 1996 Order</u> -

Article 67F - receiving information from employees/workers of trade unions or employers' associations about fraud or other irregularities relating to the financial affairs of these organisations.

Recorded membership of Northern Ireland trade unions decreased by 752 members since the last reporting period. Northern Ireland membership of Republic of Ireland unions decreased by 232 members whilst that of Great Britain unions decreased by 91 members.

There were no removals from or additions to the list of Northern Ireland unions during the year. There were no removals from or additions to the list of Republic of Ireland unions with Northern Ireland members. No Great Britain union with Northern Ireland members was added to the GB

Certification Officer's list. One Great Britain union and one Employers' Association, all with Northern Ireland members, were removed from the Great Britain Certification Officer's list as they ceased to exist. This is recorded in paragraph 1.10 of this report.

During the year two breaches of rule complaints, made by one trade union member, were determined. Details of these cases are in chapter 9. Thirty five complaints were being processed by the Office at 31 March 2015.

No requests were received under the Freedom of Information Act 2000.

However during the reporting period an informal request was received from a government department regarding trade union political funds in Northern Ireland. A further informal request was received from a Trade Union to view their previous annual returns and other information that is held in this Office.

#### FINANCE AND SUPPORT SERVICES

The Labour Relations Agency (LRA) is responsible under Article 69 of the 1992 Order for providing me with finance and support services. I am however an independent statutory office holder, independent of both the LRA and its sponsor, the Department for Employment and Learning, in the performance of my duties.

Accounts relating to the activities of the Office, prepared under Paragraph 15(2) of Schedule 4 to the 1992 Order, are published separately by the LRA. I would refer to the Annual Report of The Labour Relations Agency for the year ended 31 March 2015 and to the Accounts of The Labour Relations Agency and The Certification Officer for Northern Ireland therein. These are the audited accounts for this office.

At 31 March 2015 the Office had a complement of four staff. Mrs Patricia McQuillan was appointed as the Assistant Certification Officer for Northern Ireland on 1 August 2014. Mr John Bennett continued to hold his appointment as Assistant Certification Officer for Northern Ireland during the period prior to Mrs McQuillan's appointment covered by this report. Over the year the work programme of the Office included processing Annual Returns from Trade Unions and Employers Associations ensuring compliance of all Trade Unions and Employers' Associations with the requirements of the legislation, processing complaints and aspects of trade union finances, trade union political fund issues, independence, mergers and other statutory obligations as well as general office administration, governance and financial management.

The Certification Officer may make payment towards the expenses incurred by complainants and their witnesses in attending hearings to determine complaints. The scheme governing such payments is published in the "Documents" section of the Office website - <u>www.nicertoffice.org.uk</u>. During the

period of this report no expenses were paid. Assistance with legal costs is not available.

ADVICE AND CONTACTS FOR INFORMATION

The Office receives many enquiries and requests for guidance from trade unions, employers'

associations, their members and the general public. Often it can help, but there are constraints on the

advice that can be given. It is, for example, inappropriate (unless the law requires it) to give guidance

on, or prior approval to, a specific course of action in those areas where complaints can be made to the

Certification Officer by an individual member.

It would also be clearly inappropriate for the Office to comment on the merits of a possible complaint.

Where a complaint is made, I have to investigate it and decide it impartially in the light of the facts of

the case and the representations made by the parties concerned. My staff and I do not give advice

which might seem in any way to prejudice that impartiality.

However, the Office will assist where it can and guidance booklets covering different aspects of the

Certification Officer's responsibilities are available on the website (www.nicertoffice.org.uk) and free

of charge on request from the Office. These are listed in Appendix 11 to this report. Requests for the

booklets and for further information on any aspect of the Certification Officer's duties should be made

to the Certification Office, 10-16 Gordon Street, Belfast BT1 2LG, telephone 028 9023 7773, fax 028

9023 2271, e-mail: info@nicertoffice.org.uk. For those with hearing difficulties a text phone is

available - 028 9023 8411.

All of our forms listed in Appendix 10 and all of the documents in Appendix 11 can be accessed in

the Documents section of the website, as can the annual returns of Northern Ireland trade unions and

employers' associations and of Republic of Ireland trade unions with Northern Ireland members.

Comments on the website are welcome.

Sarah Havlin LLB

Certification Officer for Northern Ireland

iv

# **EQUALITY STATEMENT**

The Office of the Certification Officer for Northern Ireland is defined as a "Public Authority" for the purposes of Section 75 of the Northern Ireland Act 1998 and in carrying out all its functions relating to Northern Ireland it will seek to promote equality of opportunity and good relations as required under that Act.

## **CHAPTER 1**

#### LISTS OF TRADE UNIONS AND EMPLOYERS' ASSOCIATIONS

Any trade union or employers' association may apply to have its name included in the public lists maintained by the Certification Officer. This chapter sets out the background to that process. The lists of Northern Ireland organisations are set out in full in Appendices 1 and 4.

## Entry in the lists and its significance

- 1.1 The Certification Officer maintains a list of trade unions and a list of employers' associations in accordance with the provisions of Article 5 of the 1992 Order. As required by Article 5(9) the current lists are included in this report (Appendices 1 and 4). They are available for inspection, free of charge, at the Office.
- 1.2 Listing is voluntary and any organisation of workers or of employers may apply to be listed. If the Certification Officer is satisfied that the organisation falls within the appropriate definition in the 1992 Order (given in full at paragraphs 1.19 and 1.20 below), she must enter its name in the relevant list. The 1992 Order does not impose any test of size, effectiveness or viability.
- 1.3 Any organisation aggrieved by the refusal of the Certification Officer to enter its name in the relevant list, or by a decision of hers to remove its name from that list, may appeal to the High Court on a point of law only (Article 5(8) of the 1992 Order, as amended by the Employment Relations (Northern Ireland) Order 2004).
- 1.4 For trade unions, listing is an essential preliminary to any application for a certificate of independence under Article 6 of the 1992 Order. A certificate of independence, in turn, is essential for any union that wishes to apply for statutory recognition to conduct collective bargaining with an employer on behalf of its members (see paragraph 2.6 below).
- 1.5 Listed trade unions and listed unincorporated employers' associations enjoy certain procedural advantages in connection with the devolution of property following a change of trustees under Article 7 of the 1992 Order. There are other benefits of listing which are shared by trade unions and both incorporated and unincorporated employers' associations. Being on the list is one of the requirements for obtaining tax relief in respect of expenditure on provident benefits (section 467 of the Income and Corporation Taxes Act 1988). It is also (non-conclusive) evidence that an organisation is a trade union or employers' association. Finally, the name of a

trade union or employers' association is protected by the provision that no organisation shall be entered in the relevant list if its name so nearly resembles the name of an organisation already on that list as to be likely to deceive the public.

- 1.6 Application for listing must be made on the appropriate form, CO(NI)1, and be accompanied by the statutory fee (Appendix 9). The form can be obtained on request from the Certification Office, or downloaded from the office website www.nicertoffice.org.uk
- 1.7 On the amalgamation of two or more listed organisations, the amalgamated organisation is automatically listed from the date when the instrument of amalgamation takes effect. Within six weeks of that date (or such longer period as the Certification Officer may specify), the rules of the organisation, a list of its officers and the address of its head or main office must be sent to the Certification Officer. If any of these requirements is not met, the organisation must be removed from the list.

#### Removal from the lists

- 1.8 If at any time it appears to the Certification Officer that an organisation whose name is entered on the relevant list is not a trade union or an employers' association, she may, after giving the organisation concerned the opportunity to make representations, remove its name from that list. There is a right of appeal on a point of law to the High Court against removal of a name from a list (see paragraph 1.3). The Certification Officer must also remove the name of an organisation from the list if she is satisfied that it no longer exists or if the organisation requests that she should do so.
- 1.9 There were no removals from the list of Northern Ireland trade unions in 2014-2015.
- 1.10 During the period of this report, the Great Britain Certification Officer removed one trade union with Northern Ireland members from his list. This was:
  - SURGE (Skipton Union Representing Group Employees) which ceased to exist on 12 June 2014 as a result of a Transfer of Engagements to Aegis the Union.

The GB Certification Officer maintains a schedule of trade unions which are known to him but which have not applied to be entered on his list. In 2014-2015 no trade union with Northern Ireland members was removed from this schedule.

One employers' association with Northern Ireland members was removed from the Great Britain Certification Officer's list. This was:

• The Newspaper Society which ceased to exist on 16 June 2014

#### **Additions to the lists**

- 1.11 There were no additions to the Northern Ireland lists during the period of this report.
- 1.12 No trade union with Northern Ireland members was added to the Great Britain Certification Officer's list. No union with Northern Ireland members was added to the Great Britain Certification Officer's schedule of unlisted unions during the period.
- 1.13 No employers' association with Northern Ireland members was added to the Great Britain Certification Officer's list or schedule.

#### **Special Register bodies**

- 1.14 Under Great Britain law (the Industrial Relations Act 1971) a special register was established for organisations which were either companies or incorporated by charter or letters patent and which took part in collective bargaining on behalf of their members. These were usually professional bodies.
- 1.15 Subsequent legislation (the Trade Union & Labour Relations Act 1974) provided that trade unions were no longer allowed to have corporate status, but an exception was made for bodies already on the special register. Bodies which are removed from the special register for any reason are not subsequently allowed to re-enter it.
- 1.16 The statutory requirements affecting trade unions in the Trade Union and Labour Relations Act 1992 take account of the corporate status of special register bodies and their other activities. These bodies are also exempt from the requirement to conduct elections for the posts of president and general secretary; but the voting members of the executive must be elected in accordance with the statutory provisions. Great Britain headquartered special register bodies with Northern Ireland members are as follows:

Association for Clinical Biochemistry & Laboratory Medicine British Association of Occupational Therapists Ltd **British Dental Association** 

**British Dietetic Association** 

**British Medical Association** 

Chartered Society of Physiotherapy

Headmasters and Headmistresses' Conference

Royal College of Midwives

Royal College of Nursing of the United Kingdom

Society of Authors

Society of Chiropodists and Podiatrists

Society of Radiographers

There are no Northern Ireland headquartered special register bodies.

# Changes of name

- 1.17 Article 88 of the 1995 Order stipulates that a change of name of a listed trade union or employers' association must be approved by the Certification Officer before it can take effect (see Appendix 9 for the statutory fee). The Certification Officer did not receive any applications for a name change during the period of this report.
- 1.18 During the reporting period no trade union or employers' association with Northern Ireland members applied to the Great Britain Certification Officer to change its name.

## **Unlisted organisations**

1.19 As entry in the lists is voluntary, it is not possible to say precisely how many trade unions and employers' associations are in existence at any given time. There may be some which meet the statutory definition but have not sought listing, and others of which this Office is unaware. Being unlisted does not relieve an organisation of its statutory responsibilities, including the requirement to make an annual return. Returns from unlisted bodies must be made available for public inspection in the same way as those from listed organisations. An unlisted trade union may not apply for a certificate of independence or for statutory recognition as a body entitled to conduct collective bargaining (see paragraph 2.6 below). ICTU is the only unlisted trade union in Northern Ireland of which the Office is aware. It operates through its Northern Office: Irish Congress of Trade Unions (the Northern Ireland Committee).

## Definitions of a trade union and an employers' association

- 1.20 The definition of a trade union given in Article 3 of the 1992 Order is as follows:
  - 3.-(1) In this Order 'trade union' means an organisation (whether permanent or temporary) which either
    - (a) consists wholly or mainly of workers of one or more descriptions and is an organisation whose principal purposes include the regulation of relations between workers of that description or those descriptions and employers or employers' associations; or
    - (b) consists wholly or mainly of
      - (i) constituent or affiliated organisations which fulfil the conditions specified in sub-paragraph (a) (or themselves consist wholly or mainly of constituent or affiliated organisations which fulfil those conditions); or
      - (ii) representatives of such constituent or affiliated organisations; and in either case is an organisation whose principal purposes include the regulation of relations between workers and employers or between workers and employers' associations, or include the regulation of relations between its constituent or affiliated organisations.
- 1.21 The definition of an employers' association given in Article 4 of the 1992 Order is as follows:
  - 4.-(1) Subject to paragraph (2), in this Order "employers' association" means an organisation (whether permanent or temporary) which either -
    - (a) consists wholly or mainly of employers or individual proprietors of one or more descriptions and is an organisation whose principal purposes include the regulation of relations between employers of that description or those descriptions and workers or trade unions; or
    - (b) consists wholly or mainly of -
      - (i) constituent or affiliated organisations which fulfil the conditions specified in sub-paragraph (a) (or themselves consist wholly or mainly of constituent or affiliated organisations which fulfil those conditions); or
      - (ii) representatives of such constituent or affiliated organisations; and in either case is an organisation whose principal purposes include the regulation of relations between employers and workers or between employers and

trade unions, or include the regulation of relations between its constituent or affiliated organisations.

-(2) References in this Order to an employers' association include references to a combination of employers and employers' associations.

## **CHAPTER 2**

#### TRADE UNION INDEPENDENCE

A trade union which is on the Certification Officer's list of trade unions may apply for a certificate of independence. Independence is defined as meaning independence from an employer or group of employers. This chapter discusses independence and explains how such applications are dealt with and their outcome.

## The statutory provisions

2.1 Article 2(1) of the 1992 Order defines an independent trade union as:

'a trade union which -

- (a) is not under the domination or control of an employer or a group of employers or of one or more employers' associations; and
- (b) is not liable to interference by an employer or any such group or association (arising out of the provision of financial or material support or by any other means whatsoever) tending towards such control'.
- Order. A union must be listed (see Chapter 1) before it can apply for a certificate of independence. The Certification Officer keeps a public record of all such applications and of all decisions reached. A notice that an application has been received is published in the Belfast Gazette at the time. The Certification Officer may not take a decision on any application until at least one month after it has been entered in the record and she must take into account relevant information submitted by any person. She is required to give her reasons if she refuses a certificate of independence. A union whose application is refused has a right of appeal to the High Court on a point of law.
- 2.3 Once the Certification Officer has determined that a trade union is independent and issued a certificate, that certificate remains valid until it is withdrawn by the Certification Officer or is cancelled.
- 2.4 The Certification Officer may withdraw a certificate at any time if, in her opinion, the trade union concerned is no longer independent. A trade union aggrieved by a decision to withdraw its certificate has a right of appeal to the High Court on a point of law.

- 2.5 When a new union is formed by the amalgamation of two or more listed unions, it is automatically entered on the list; and if each of the amalgamating unions held a current certificate of independence, the new union is automatically issued with a certificate of independence. Both the listing and the certificate are effective from the date on which the instrument of amalgamation takes effect. The new union must send a copy of its rules, a list of its officers and the address of its head or main office, together with the prescribed fee (see Appendix 9) within six weeks of the date on which the amalgamation takes effect, or such longer period as the Certification Officer may specify. If it fails to meet any of these requirements, its name will be removed from the list and its certificate of independence withdrawn.
- Where a question as to the independence of a particular union arises in proceedings before the courts, the industrial tribunals, the Industrial Court or certain other bodies, and no certificate has been issued or refused, the 1992 Order provides that the proceedings may not continue until the Certification Officer decides that question. The granting of a certificate by the Certification Officer, or its refusal, is conclusive evidence for all purposes that the union is, or is not, independent. Only a union that has a certificate of independence may seek statutory recognition to be entitled to conduct collective bargaining on behalf of a group of workers (paragraph 6 of Schedule 1 to the Employment Relations (Northern Ireland) Order 1999).

## Criteria of independence

2.7 The principal criteria used by the Certification Officer to determine whether or not an applicant union satisfies the statutory definition are history, membership base, organisation and structure, finance, employer-provided facilities and negotiating record. These are explained further in the Office's booklet *Guidance for trade unions wishing to apply for a certificate of independence*, which is available on request from the Office and is on the website. The Certification Officer reaches her decision strictly on the basis of the statutory definition, having regard to the criteria as a whole. Other considerations, such as the effect the issue of a certificate might have on employment relations, may not be taken into account.

## **Procedure**

2.8 An application for a certificate of independence must be made on form CO(NI)5 and be accompanied by the statutory fee (Appendix 9). The form is available on request from the Certification Office.

## **Applications/Decisions**

2.9 During the period of this report no certificates of independence were issued and none were refused or withdrawn.

#### Great Britain Certification Officer decisions on trade unions with Northern Ireland members

2.10 No certificates of independence were issued by the Great Britain Certification Officer during the period.

One certificate of independence was cancelled because the union concerned ceased to exist as the result of a Transfer of Engagements. The cancelled certificate was that of SURGE (Skipton Union Representing Group Employees) which ceased to exist when it had a Transfer of Engagements to Aegis the Union on 12 June 2014.

#### **CHAPTER 3**

## ANNUAL RETURNS AND ACCESS TO ACCOUNTING RECORDS

This chapter deals with the requirements for trade unions and employers' associations to keep proper accounting records and to submit annual returns to the Certification Officer. It also deals with provisions relating to the investigation of the financial affairs of trade unions and employers' associations; Northern Ireland registered addresses; provisions giving union members a right of access to accounting records; and the duty to secure that certain offenders do not hold positions on a trade union's executive committee.

## The statutory provisions

- 3.1 Article 10 of the 1992 Order provides that every trade union and employers' association whose head or main office is situated in Northern Ireland (except those which consist wholly or mainly of representatives of constituent or affiliated organisations see paragraphs 1.19 and 1.20 above) must keep proper accounting records in respect of its transactions, assets and liabilities, and must establish and maintain a satisfactory system of control of its accounting records, its cash holdings and all its receipts and remittances. The accounting records kept must be such as are necessary to give a true and fair view of the state of affairs of the organisation and to explain its transactions.
- 3.2 Organisations headquartered in Northern Ireland, and those headquartered in Great Britain which have Northern Ireland members, must submit an annual return to the Certification Officer in the form prescribed, unless they have been in existence for less than 12 months. (Organisations consisting wholly or mainly of representatives of constituent or affiliated organisations are exempt from this duty). Any trade union or employers' association carrying on business in Northern Ireland but having its head or main office outside the United Kingdom is required to send to the Certification Officer a statement setting forth, in relation to business carried on in Northern Ireland, such particulars of its receipts and payments, and such other information, as the Certification Officer may require (Articles 11 & 12 of the 1992 Order). At 31 March 2014 six Republic of Ireland-based trade unions were listed as having Northern Ireland members. The Office is not aware of any Republic of Ireland-based employers' associations with Northern Ireland members.
- 3.3 The period to be covered by annual returns is the calendar year, and they are to be submitted before 1 June of the following year. However, the Certification Officer may, if she considers it appropriate in any particular case, direct that the return is to cover a 12-month period other

than the calendar year, and may specify a date other than 1 June before which a return must be sent to her. This is usually done if the normal period or date would cause serious inconvenience to the organisation concerned. For most organisations (approximately 80% of trade unions and 70% of employers' associations) the financial year is the calendar year.

- 3.4 The returns must cover all funds maintained for trade union and employers' association purposes, and include revenue and other accounts and a balance sheet which give a true and fair view of the matters to which they relate. A summary sheet must also be completed. The Certification Officer may require trade unions and employers' associations to provide such other documents relating to those accounts and such further particulars as she may specify. Any changes in the organisation's officers, or in the address of its head office, must be shown on the return, which must be accompanied by a copy of the rules in force at the end of the period it covers, whether or not those rules were altered during the period.
- 3.5 The annual return must include a copy of the auditor's report on the accounts. Under Schedule 1 to the 1992 Order a person is qualified to act as auditor to a trade union or employers' association if he or she is eligible for appointment as a company auditor under Article 28 of the Companies (Northern Ireland) Order 1990. A trade union - other than a special register body - or an employers' association may use auditors who are not eligible for appointment under the Companies Order if its receipts and payments do not in aggregate exceed £5,000, the value of its assets is less than £5,000 and it has fewer than 500 members. If any one of these conditions is not satisfied, it must use an auditor eligible under the Companies Order. A body corporate may act as an auditor of a trade union or an unincorporated employers' association. The auditor has a duty to carry out such investigations as will enable an opinion to be formed on whether proper accounting records have been kept, whether a satisfactory system of control has been maintained and whether the accounts are in agreement with the accounting records (Article 10). The 1992 Order sets out the rights of auditors, including access to information and the entitlement to attend and speak at general meetings of the organisation. The auditor must state in the report whether, in his or her opinion, the accounts give a true and fair view of the matters to which they relate. If, in the auditor's opinion, the statutory requirements have not been satisfied or the accounts are not in agreement with the accounting records, or if all necessary information and explanations have not been supplied, the auditor must state these facts in the report by way of qualification. Most qualifications are of a minor technical nature and the Office takes appropriate steps to ensure that they are not required in future.

- 3.6 None of the returns received in this reporting year contained a qualified opinion by the auditors.
- 3.7 In order to avoid the duplication of broadly similar financial statements, the Certification Officer allows a special register body (paragraphs 1.14 1.16) or an employers' association incorporated under the Companies Orders to submit with its return a copy of its accounts prepared under the Companies Orders, instead of the accounts prescribed in the return form. There must, however, be no significant diminution in the degree of disclosure, the period covered must be the same and a summary sheet must be completed. Notwithstanding anything in the Companies Orders, an auditor's report complying with the requirements of the 1992 Order is still required.
- 3.8 With the exceptions already noted, the duties imposed by Articles 10 and 11 and by Schedule 1 apply to all trade unions and employers' associations, whether listed under Article 5 of the 1992 Order or not. Refusal or wilful neglect to perform any of them is an offence for which the organisation concerned may be prosecuted and fined. The Certification Officer is responsible for enforcing these provisions, but does not generally undertake prosecutions for other offences, such as theft or fraud. Any evidence of such offences in the affairs of a trade union or employers' association that came to the notice of the Certification Officer would normally be referred to the appropriate prosecuting authorities.

## Late submission of annual returns

3.9 The 1992 Order requires an organisation to submit an annual return to the Certification Officer before 1 June following the calendar year to which the return relates. (For most organisations the calendar year is also the financial year). In this reporting period the Office anticipated the receipt of a total of 131 annual returns from trade unions and employers' associations. All of these returns were received. The Office continues to seek full compliance with the statutory requirements, and will take appropriate steps to improve the performance of organisations which consistently submit late returns. In this reporting period 100% of returns were submitted on time.

## **Prosecutions**

3.10 There were no prosecutions during the period of this report for failure to submit a return.

#### **Authorised Northern Ireland resident**

- 3.11 Every trade union or employers' association carrying on business in Northern Ireland which has its head or main office outside Northern Ireland must provide the Certification Officer each year with the name and address of at least one Northern Ireland resident authorised to accept on its behalf service of process and any notices required to be served on it. The resident does not have to be a member of the organisation.
- 3.12 Every trade union and employers' association headquartered outside Northern Ireland which has submitted a return to the Office has complied with this statutory requirement.

## Public inspection of annual returns

- 3.13 Copies of the annual returns and the rules of trade unions and employers' associations with Northern Ireland members from 1992 onwards are available for public inspection at the Certification Office. While the returns provide detailed and comprehensive financial information, a one-page financial summary is also included for ease of interpretation.
- 3.14 The Office continued its review to establish whether certain Great Britain-headquartered trade unions and employers' associations, which were not sending annual returns to it, had Northern Ireland members and were therefore required by statute to submit such returns. No further Great Britain-headquartered trade unions and employers' associations with Northern Ireland members were identified during this reporting period.

#### Statement to members of a trade union

- 3.15 Trade unions headquartered in Northern Ireland must issue a statement containing specific information to all members within eight weeks of the submission of the annual return to the Certification Officer. The statement must specify:
  - (i) the total income and expenditure of the union;
  - (ii) how much of the income consisted of payments in respect of membership;
  - (iii) the total income and expenditure of any political fund of the union;

(iv) the salary and other benefits paid to the president, the general secretary and each member of the executive.

The statement must give the name and address of the auditor, set out the auditor's report in full and not contain anything which is inconsistent with the contents of the annual return.

3.16 The statement must also tell members how they can complain should they be concerned that some irregularity is occurring or has occurred in the financial affairs of the trade union. Article 11A(6) of the 1992 Order specifies exactly what the statement must say on this matter, and the prescribed wording is reproduced below:

"A member who is concerned that some irregularity may be occurring, or has occurred, in the conduct of the financial affairs of the union may take steps with a view to investigating further, obtaining clarification and, if necessary, securing regularisation of that conduct.

The member may raise any such concern with such one or more of the following as it seems appropriate to raise it with: the officials of the union, the trustees of the property of the union, the auditor or auditors of the union, the Certification Officer for Northern Ireland (who is an independent officer appointed by the Department for Employment and Learning) and the police.

Where a member believes that the financial affairs of the union have been or are being conducted in breach of the law or in breach of the rules of the union and contemplates bringing civil proceedings against the union or responsible officials or trustees, he should consider obtaining independent legal advice."

- 3.17 It is not a requirement that the statement to members be distributed individually; unions may "use any other means...which it is the practice of the union to use when information of general interest to all its members needs to be provided to them" (Article 11A(2)).
- 3.18 Trade unions have in the main readily complied with the requirements to provide members with a statement which contained the required information and met the statutory timescale.

  The Office will endeavour to ensure that full compliance with the Order is maintained.

## Financial affairs of trade unions and employers' associations - use of statutory powers

- 3.19 Under the 1992 Order (Articles 12A to 12E) the Certification Officer has power to investigate the financial affairs of trade unions and employers' associations. She may, if she thinks there is good reason to do so, give a direction to the organisation concerned to produce relevant documents and explanations of them and specify the date by which these are to be provided. In addition, she may appoint inspectors to investigate the organisation's financial affairs and to report to her on them. Under Article 12B(2) she may appoint inspectors only if there are circumstances suggesting one or more of the following:
  - (a) that the financial affairs of the trade union or employers' association have been or are being conducted fraudulently or unlawfully;
  - (b) that those managing those affairs have been guilty of fraud, misfeasance or other misconduct in connection with that management;
  - (c) that the organisation concerned has failed to comply with a duty under the Order relating to its financial affairs; or
  - (d) that a rule of the organisation relating to its financial affairs has not been complied with.

A member may complain to the Certification Officer that there are such circumstances and the Certification Officer must then consider whether it is appropriate to exercise her powers to give a direction and/or appoint an inspector.

- 3.20 Information suggesting that one or more of the situations described in the previous paragraph has occurred may come to the Certification Officer's attention from a variety of sources including, for example, members who query information supplied by a trade union in its statement to members, or have evidence of some other kind.
- 3.21 Not all the information received by the Office is of sufficient merit to warrant an approach to the body concerned. Where an approach is warranted, the matter may often be resolved through correspondence or informal meetings, or both.
- 3.22 No enquiries into the financial affairs of a trade union or employers association were in progress during this reporting period. The Certification Officer did not have occasion to use her powers to require any trade union or employers' association to produce documents.
- 3.23 Three new enquiries were opened during the period 1 April 2014 to 31 March 2015 by the Great Britain Certification Officer.

## Access to accounting records

- 3.24 Article 37 of the 1992 Order gives members of a trade union a right of access to any accounting records which the union has available for inspection (under this Article unions have a duty to keep records available for six years). A member who claims that a trade union has failed to comply with his or her request for access to its accounting records may apply to the Certification Officer or the High Court. The Certification Officer may not consider an application if the applicant has applied to the High Court in respect of the same matter. Similarly once an application has been made to the Certification Officer the same matter may not be put to the High Court.
- 3.25 On application to her, the Certification Officer is required to make such enquires as she thinks fit and give the applicant and the trade union an opportunity to be heard. So far as is reasonably practicable, applications are to be determined within six months of being made. An applicant's expenses in attending a hearing may in certain circumstances be reimbursed by the Office.
- 3.26 Where the Certification Officer is satisfied that the claim is well-founded she is required to make such an order as she considers appropriate for ensuring that the applicant -
  - (a) is allowed to inspect the records requested;
  - (b) is allowed to be accompanied by an accountant when making the inspection of those records; and
  - (c) is allowed to take, or is supplied with, such copies of, or of extracts from, the records as he may require.

An order made by the Certification Officer may be enforced in the same way as an order of the High Court.

- 3.27 Where the Certification Officer requests a person to furnish information in connection with enquiries made by her under Article 37, she must specify the date by which she is to receive the information and may proceed to determine the application if the information has not been provided by that date.
- 3.28 No applications concerning access to accounting records were received in the period of this report.

3.29 The Great Britain Certification Officer determined one application in respect of Great Britain based unions with Northern Ireland members. The applications had been carried over from the previous reporting period 2013-2014

**Beaumont v Unite the Union (D/1/14-15)** This complaint was dismissed upon withdrawal by the claimant, prior to a scheduled hearing, after the Union had provided the records requested

3.30 Copies of all decisions of the Certification Officer for Great Britain are available on the Certification Officer's website: **www.certoffice.org** 

## **CHAPTER 4**

#### FINANCIAL AND MEMBERSHIP INFORMATION AND MEMBERSHIP REGISTER

This chapter is about the membership, income and expenditure of trade unions and employers' associations in the year ending 31 December 2014. It also describes the Certification Officer's jurisdiction to determine complaints about the maintenance of trade unions' membership registers.

#### **Information from 2014 returns**

4.1 Appendices 1-7 give information derived from annual returns of trade unions and employers' associations submitted to the Certification Office by June 2015. That information and the following comments in this chapter relate to organisations whose financial year ended on 31 December 2014, unless otherwise indicated.

#### Trade Unions - salaries and benefits

- 4.2 Trade unions are required to include in their annual return information about the salaries and benefits paid from their funds to certain of their national officers and executive members. For the purposes of the returns, "benefits" means benefits designated taxable by the Inland Revenue, pension/superannuation contributions, and redundancy/other termination payments. Benefits with a value of £100 or more in any accounting period are included.
- 4.3 Appendix 6 gives details of the salary and benefits paid by trade unions with Northern Ireland members to their general secretary. The information covers trade unions headquartered in Northern Ireland, the Republic of Ireland and Great Britain. There is no requirement on unions to provide information about the salary or benefits of employees other than the general secretary, even if (as may occasionally happen) they are paid more than the general secretary. Employer's pension contributions make up a significant proportion of the benefits paid. Employer's national insurance contributions are excluded from the information in Appendix 6.

## Trade unions - membership register

4.4 Under Article 3 of the 1995 Order, a trade union has a duty to maintain a register of the names and addresses of its members, and so far as reasonably practicable to ensure that entries in the register are accurate and up-to-date. A trade union must allow any member, on request, with reasonable notice, to ascertain from the register free of charge whether there is an entry on it relating to him or her. The member may request from the union a copy of any such entry, and this is to be provided either free of charge, or on payment of a reasonable fee.

- 4.5 An application that a trade union has failed to comply with the requirements of Article 3 may be made to the Certification Officer or the High Court, but the same applicant may not apply to both in respect of the same alleged failure.
- 4.6 Where the Certification Officer makes a declaration, she is required, unless she considers that to do so would be inappropriate, to make an enforcement order imposing on the union one or both of the following:
  - (a) to take such steps to remedy the declared failure, within such period, as may be specified in the order;
  - (b) to abstain from such acts as may be so specified with a view to securing that a failure of the same or a similar kind does not occur in future.
- 4.7 A declaration made by the Certification Officer may be relied on as if it were a declaration made by the High Court. An enforcement order made by the Certification Officer may be enforced in the same way as an order of the High Court.

# Trade Unions - membership and financial information

- 4.8 The annual returns of trade unions must provide figures for both total membership and members who pay contributions. There may be significant differences between these two figures, usually because total membership figures can include student members, retired and unemployed members, members on long-term sick leave and maternity/childcare leave and those on career breaks.
- 4.9 The total Northern Ireland membership of all trade unions at 31 December 2014 was recorded as 240,811. 73.4% of all Northern Ireland trade union members belong to Great Britain-based trade unions with 21.2% and 5.4% respectively being members of Northern Ireland and Republic of Ireland based trade unions.
- 4.10 Trade union income derives mainly from membership subscriptions and investments. There may also be additional income and assets arising if, for example, a union accepts the transfer of engagements of another union. In 2014 the total income of Northern Ireland based trade unions was £5.2 million, total expenditure was £5.4 million, and net assets were £5.9 million.

- 4.11 Appendix 1 gives a summary of membership and finance statistics for Northern Ireland trade unions and Republic of Ireland trade unions with Northern Ireland members for the reporting period 2014-2015. This shows a total of 51,175 members of Northern Ireland unions providing an annual contribution of £5 million; while there were 12,936 Northern Ireland members of Republic of Ireland unions providing an annual contribution of €2.4 million. In 2014 the total income of the Republic of Ireland unions was €74 million, total expenditure was €82.3 million and net assets were €151 million.
- 4.12 Financial and membership details of 46 Great Britain unions with 100 or more Northern Ireland members are given in Appendix 2. In 2014-2015, 175,986 Northern Ireland members of these unions contributed £22.4 million. The total income of these unions in the year was £1,019 million, total expenditure was £1,166 million and net assets were £714 million.
- 4.13 Membership details of a further 34 Great Britain based trade unions with under 100 Northern Ireland members are listed in Appendix 3. This records a total of 766 Northern Ireland members contributing £110,548. In 2014-2015 the total income of these unions was £17.3 million, total expenditure was £16.6 million and net assets were £18.3 million.

# Employers' associations - membership and financial information

- 4.14 Employers' associations are not required to provide the Certification Officer with details of officers' salaries and benefits.
- 4.15 A summary of statistics on the membership and finances of 9 Northern Ireland employers' associations for 2014-2015 is given in Appendix 4. These figures include both general funds and, where applicable, funds maintained for specific purposes. In 2014-2015 the total income of these organisations was £8.7 million, expenditure was £8.2 million and net assets were £12 million.
- 4.16 Details of 32 Great Britain employers' associations with Northern Ireland members are given in Appendix 5. In 2014-2015 these organisations received contributions amounting to £1.4 million from their Northern Ireland members. Their total income was £152 million, expenditure was £124 million, and net assets were £161 million.

## **CHAPTER 5**

#### **SUPERANNUATION SCHEMES**

It is a legal requirement that any superannuation scheme maintained by a trade union or an employers' association for the benefit of members be actuarially examined at least every five years and a copy of the actuary's report sent to the Certification Officer. An explanation of the statutory provisions is given in this chapter together with information on the number of schemes maintained and the number of reports received.

# The statutory provisions

- Schedule 1 to the 1992 Order requires that any superannuation scheme maintained by a Northern Ireland based trade union or employers' association<sup>1</sup> for its members must be examined periodically by a qualified actuary and a copy of each actuarial report sent to the Certification Officer. The actuarial examination is required to be made not later than five years after the effective date of the preceding examination, but the Certification Officer has power to direct that, in any particular case, the period of five years may be reduced to such shorter period as she may specify. The Certification Officer also has power to exempt a member's superannuation scheme from actuarial examination if it applies only to a small number of members or for any other special reasons. No trade union or employers' association may maintain a members' superannuation scheme unless it also maintains a separate fund for the payment of benefits in accordance with the scheme. A trade union or employers' association must supply a copy of any actuarial report made under Schedule 1 free of charge to any member on request.
- 5.2 Schedule 1 requires that the report by the actuary following his or her examination of any scheme shall state whether in his or her opinion the premium or contribution rates are adequate, whether the accounting or funding arrangements are suitable and whether the separately maintained superannuation fund is adequate.

## **Schemes maintained - Northern Ireland**

5.3 During the period of this report no trade union or employers' association based in Northern Ireland operated a superannuation scheme for its members.

<sup>&</sup>lt;sup>1</sup>In practice the requirements affect trade unions only; the Office is not aware of any schemes maintained by employers' associations.

## **Schemes maintained – Great Britain**

5.4 Three Great Britain based trade unions which have Northern Ireland members maintained members' superannuation schemes at 31 March 2015:

**GMB** 

National Union of Rail, Maritime and Transport Workers Unite the Union (6 schemes).

5.5 No Great Britain-based employers' association operated a members' superannuation scheme.

# **Actuarial reports**

5.6 The Great Britain Certification Officer received no actuarial reports during this reporting period. There are no reports and none due in the following reporting period in 2014-15.

#### **CHAPTER 6**

#### **MERGERS**

Mergers between trade unions and between unincorporated employers' associations must be conducted under the relevant statutory procedures, which include a ballot of members The procedures allow for members to complain to the Certification Officer about particular aspects of the balloting process. This chapter deals with the statutory background.

# The statutory provisions

- Regulations 1965, as amended, lay down procedures governing two types of merger between trade unions and between unincorporated employers' associations. The procedures apply, with certain modifications, to mergers between Northern Ireland organisations and organisations in Great Britain and to both listed and unlisted organisations. Their main purposes are to facilitate the merger process and, at the same time, to safeguard the rights of members affected by the terms of a merger by ensuring that they are fully informed about the proposal and have the opportunity to vote on it.
- 6.2 The two types of merger are a *transfer of engagements* and an *amalgamation*. Under a transfer of engagements a transferring organisation loses its legal identity whilst the organisation to which it transfers continues in being with its legal identity unchanged. An amalgamation produces a new organisation replacing the amalgamating bodies, which cease to exist.
- 6.3 Organisations proposing to enter into a transfer of engagements or an amalgamation must prepare an instrument setting out the proposed terms of the merger and an explanatory notice to members. They must submit these documents to the Certification Officer who must approve them before a ballot of members on the merger proposal can be held. The statutory fee payable for approval of the instrument is shown in Appendix 9.
- 6.4 Ballots must be postal<sup>1</sup> and subject to independent scrutiny. The inclusion in the notice to members of any statement making a recommendation or expressing an opinion about a proposed amalgamation or transfer is prohibited. The voting paper sent to a member may not be accompanied by any material other than the notice to members, an addressed pre-paid envelope and a document giving instructions for the return of the voting paper. Other requirements relate to storage, distribution and counting of votes by independent persons and

<sup>&</sup>lt;sup>1</sup>The 1995 Order provides that a trade union member may for reasons of personal safety request his union to send him a voting paper by some means other than post.

the availability of a union's membership register and the circumstances of its inspection by an independent scrutineer. For mergers involving employers' associations, the provisions are slightly different. Details can be found in the guidance booklet (see paragraph 6.9 below).

- In a transfer of engagements, only the members of the transferring organisation vote on the instrument of transfer. In an amalgamation, the members of each amalgamating organisation vote. If the required majority of votes recorded in the ballot is in favour of the transfer or amalgamation, an application to register the instrument may be made to the Certification Officer. Before making such an application, the union must send a copy of the scrutineer's report to every member, or notify them of its contents by other means. Members must also be told that they will, on request, be provided with a copy of the scrutineer's report either free or subject to a reasonable specified charge. The Certification Officer has power to direct an organisation to publicise its application to register a transfer or amalgamation.
- An interval of six weeks must elapse between the application for registration of an instrument and registration itself; and before the expiry of the six-week period any member of a transferring organisation or of any amalgamating organisation may complain to the Certification Officer on the grounds that one or more of the statutory conditions governing the ballot arrangements has not been observed. If, after giving the parties an opportunity to be heard, the Certification Officer finds the complaint justified, she must make a declaration to that effect, and she may make an order specifying the steps which must be taken before she will register the instrument. There is a right of appeal against the Certification Officer's decision to the Court of Appeal on a point of law.
- 6.7 Article 82A of the 1995 Order provides for automatic listing of a new organisation formed by the amalgamation of organisations on the list at the time of amalgamation (see paragraph 1.7), and for automatic issue of a certificate of independence to a new union formed by amalgamation of unions which held a certificate at the time of amalgamation (see chapter 2, paragraph 2.5).
- 6.8 Formal documents kept by the Certification Officer relating to mergers under the 1995 Order are available for public inspection. The statutory fee payable is shown in Appendix 9.

# Advice on procedures

6.9 Certification Office staff will offer advice on the statutory provisions and are always prepared to meet officials of organisations considering a merger to discuss procedures and time-tables. The Office has produced two booklets on the statutory requirements for transfers of engagements and amalgamations, one for trade unions and the other for employers' associations. These explain the merger procedures in detail and set out, with explanatory notes, the matters to be included in an instrument of transfer or amalgamation. Copies may be obtained free of charge from the Office, and are available on the website.

# Mergers proposed or completed

6.10 No formal proposals to enter into a transfer of engagements or an amalgamation were received from any Northern Ireland-based union during the period of this report.

# Mergers of Great Britain unions with Northern Ireland members

- 6.11 During this reporting period, there was one transfer of engagements involving a Great Britain based union with Northern Ireland members. There were no amalgamations. The registered transfer of engagements was SURGE (Skipton Union Representing Group Employees) which transferred to Aegis the Union.
- 6.12 During this reporting period, the members of Unity voted to transfer its engagements to GMB. An application for the registration of the instrument of transfer was received on 2 March 2015.

#### **CHAPTER 7**

#### POLITICAL FUNDS

The 1995 Order enables trade unions and unincorporated employers' associations to establish separate funds for the furtherance of political objects. They can only do so if a resolution adopting the political objects has been passed by a ballot of the members. The Certification Officer is the statutory authority for approving the establishment and continuance of such funds. This chapter explains the statutory provisions, including those relating to the exemption of Northern Ireland members and to complaints by trade union members about breaches of political fund rules.

## The statutory provisions for Northern Ireland organisations

#### General

- 7.1 A trade union or an unincorporated employers' association, whether listed or not, can include the furtherance of political objects among its objects. A resolution to adopt political objects ("a political resolution") must be passed by the members in a postal ballot held under rules ("political ballot rules") which have been approved by the Certification Officer. An independent scrutineer must be appointed to oversee the ballot. If political objects are adopted, rules governing the expenditure of funds on them must also be adopted. These "political fund rules" must be approved by the Certification Officer.
- 7.2 Trade unions and employers' associations are required to periodically renew their authority to spend money on political objects. They must pass a political resolution by ballot of their members ("a review ballot") at least once in every 10 years. Each new ballot must be held in accordance with rules approved by the Certification Officer.

#### Exemption

"Contracting-in"

7.3 Unlike members of trade unions and employers' associations in Great Britain, members in Northern Ireland must provide a written authority (Article 59(1) of the 1995 Order) to their organisation before any contribution to the political fund may be taken from them, whether by way of deduction from their normal membership subscription or through a separate levy. This statutory requirement is colloquially known as "contracting-in". The rules of trade unions and employers' associations must provide for each member to know what portion, if any, of his or her normal contribution is a contribution to the political fund. These rules must be approved by the Certification Office.

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See footnote to Chapter 6

- 7.4 A member who does not "contract-in" to the political fund is exempt from contributing to it and any deduction or levy for that purpose would be unlawful. Any Northern Ireland member of a trade union or employers' association who believes an unauthorised deduction or levy has been made may complain to the Certification Officer.
- 7.5 Members not contributing to the political fund must not be excluded from any benefits of the organisation or placed under any disability or disadvantage compared with other members, except in relation to the control or management of the political fund. Contribution to the political fund must not be made a condition for admission to the organisation.

# "Contracting-out"

7.6 Any member who having initially "contracted-in" to a political fund wishes subsequently to "contract-out" of it must give a written "notice of withdrawal" (Article 59(2) of the 1995 Order). This may be delivered at the head office or a branch office of the organisation by the member in person or by any authorised agent or by post. The withdrawal takes effect from the 1 January next following the giving of the notice. If any deduction is made after that date the member may complain to the Certification Officer.

#### **Great Britain and Republic of Ireland organisations**

- 7.7 The statutory requirement that Northern Ireland members of trade unions and unincorporated employers' associations must "contract-in" to a political fund applies regardless of where their organisation is headquartered. The requirements and conditions outlined in paragraphs 7.3 to 7.6 therefore apply also to Northern Ireland members of trade unions and employers' associations headquartered in Great Britain or the Republic of Ireland.
- Two Republic of Ireland trade unions with Northern Ireland members operate political funds. The unions concerned, Services, Industrial, Professional and Technical Union (SIPTU) and the Irish National Teachers Organisation (INTO), have given the Certification Officer an assurance that they do not take political fund contributions from Northern Ireland members.

# Political fund model rule for Great Britain organisations

7.9 A political fund model rule covering Northern Ireland members has been agreed with the Great Britain Certification Officer for use by Great Britain based unions. It is included in the booklet "Guidance for trade unions and employers' associations wishing to establish a political fund" issued by the Great Britain Certification Office. Approval for use of the model rule, and for any proposed amendment of it, must be obtained from the Northern Ireland Certification Officer before any lawful political fund contribution may be levied on a Northern Ireland member, even if the member has provided a written authority. Great Britain trade unions and employers' associations which are intending to adopt or amend the model rule should contact the Northern Ireland Certification Office in advance.

## **Complaints**

- 7.10 Any member of a trade union or employers' association who considers that its political fund rules have been breached may complain to the Certification Officer. If, after investigating the complaint, the Certification Officer considers that a breach has occurred, she may make an order requiring the organisation to remedy it.
- 7.11 A member may complain to the Certification Officer if a political fund ballot has been held, or is proposed to be held, in a way that does not comply with the approved political ballot rules. Any complaint must be made within the period of one year beginning with the day on which the result of the ballot is announced.
- 7.12 A member who claims that money has been spent on political objects without a political fund resolution being in force or without approved political fund rules may apply to the Certification Officer for a declaration to that effect. If the Certification Officer makes a declaration she may also make such order for remedying the breach as she thinks just in the circumstances. Appeals against decisions of the Certification Officer may be made to the Court of Appeal on a question of law.
- 7.13 As mentioned earlier, Northern Ireland members who consider that political fund contributions are being taken from them without their written authority may complain to the Certification Officer. If she upholds a complaint, the Certification Officer may make an order to remedy the breach. Appeal is as in paragraph 7.12 above.
- 7.14 Northern Ireland members of a Great Britain headquartered trade union or employers' association who consider that its political fund rules have been breached, other than in relation

to their political fund contributions, may complain to the Great Britain Certification Officer, 22<sup>nd</sup> Floor, Euston Tower, 286 Euston Road, London NW1 3JJ. Enquiries should be made to his office, tel: - 0207 210 3734, e-mail:- info@certoffice.org.

### Advice on procedures

7.15 On request, the Office will give advice on the procedures for establishing political funds and for holding review ballots. Guidance booklets which include model rules are available free of charge from the Office. A trade union or employers' association wishing to ballot its members on a political fund resolution should contact the Office at an early stage.

### Northern Ireland organisations with political fund rules

7.16 No Northern Ireland organisation had political fund rules in force at 31 March 2015.

# Great Britain organisations with political fund rules approved by the Northern Ireland Certification Officer

- 7.17 There were 20 Great Britain trade unions with Northern Ireland members operating political funds at 31 March 2015. Of these, 15 had Northern Ireland members "contracting-in".
- 7.18 The 2014 returns show that 38,079 Northern Ireland members of these trade unions representing some 27.8% of the total Northern Ireland membership contributed £217,468 towards political funds. A list of the 16 unions, showing the number of Northern Ireland members and the amount of their financial contributions, is given at Appendix 7. The 4 Great Britain unions whose Northern Ireland members did not contribute to their political funds in 2014 are listed in Appendix 8.

# Great Britain organisations with new political fund rules approved for the first time in this reporting period

7.19 No new political funds were approved in 2014-2015.

# Amendments to rules of Great Britain organisations

7.20 Amendments to the political fund rules of Great Britain organisations require the approval of the Great Britain Certification Officer. To the extent that they relate to the contributions of Northern Ireland members, they also require the approval of the Northern Ireland Certification Officer. One Great Britain union with Northern Ireland members, The Communication Workers Union, had amendments approved during 2014-2015 by the Certification Officers.

# Political fund review ballots held by Great Britain organisations

7.21 During the reporting period twelve Great Britain unions with Northern Ireland members held a review ballot (see paragraph 7.2). The Musicians Union and the Union of Shop Distributive and Allied Workers chose to conduct their review ballots in the previous reporting period. The results of the ballots they conducted are as follows:

# Results of political fund review ballots

	Yes	No
	%	%
Bakers Food and Allied Workers Union	92	8
Broadcasting Entertainment Cinematograph and Theatre Union	90	10
Communication Workers Union	87	13
Community	94	6
Fire Brigades Union	84	16
GMB	94	6
Musicians Union	75	25
National Union of Rail Maritime and Transport Workers	97	3
Transport Salaried Staffs Association	89	11
UNISON	87	13
Unity	64	36
Union of Shop Distributive and Allied Workers	93	7

# Political fund complaints by Northern Ireland members to the Great Britain Certification Officer

7.22 There were no such complaints in this reporting period.

#### **CHAPTER 8**

#### SECRET POSTAL BALLOTS FOR TRADE UNION ELECTIONS

The 1995 Order requires that certain officers and all members of a trade union's executive committee must be elected by secret postal<sup>1</sup> ballot. No one may continue to hold one of those positions for more than five years without being re-elected. This Chapter deals with the statutory provisions governing elections. As explained in Chapter 9, the Certification Officer also has powers to deal with breaches of a union's own rules governing elections and certain other matters.

#### The statutory provisions

- 8.1 A trade union must ensure that no one takes up a position as a member of its principal executive committee or as its president or general secretary, without having been elected to that position. Nor may anyone remain in such a position for more than five years without having been re-elected to it. There are exceptions in respect of amalgamations, special register bodies, newly formed unions and officers nearing retirement. Elections must be by secret postal ballot of the members of the union, conducted in accordance with the provisions in the 1995 Order (Articles 12 to 28).
- 8.2 Individual trade union members have a statutory right to apply to the Certification Officer for a declaration that their trade union has failed to comply with one or more of the relevant provisions of the Order. After giving the applicant and the union an opportunity to be heard, the Certification Officer may make or refuse the declaration asked for. Where she makes a declaration she must also, unless she considers it inappropriate, make an order imposing on the union one or more of the following requirements -
  - (a) to hold the election in accordance with the order;
  - (b) to take such other steps to remedy the declared failure as may be specified in the order;
  - (c) to abstain from such acts as may be specified with a view to ensuring that a failure of the same or a similar kind does not occur in future.

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<sup>&</sup>lt;sup>1</sup> See footnote to Chapter 6.

# Disclosure of applicant's identity, hearings, appeals etc

- 8.3 Article 70 of the 1992 Order requires the Certification Officer to make provision about the disclosure or otherwise of the identity of an individual who has made, or is proposing to make, any application or complaint.
- 8.4 The Certification Officer has accordingly made provision that the identity of an individual who makes or is proposing to make an application or complaint relating to a trade union will not generally be disclosed to the union unless or until the application or complaint is accepted. When an application or complaint is accepted, the Certification Officer will generally disclose the individual's identity to the union (and to such others as he thinks fit), unless she decides that the circumstances are such that it should not be disclosed. The Certification Officer makes that decision on a case by case basis. Fear of denigration will not of itself normally justify non-disclosure. The provision made by the Certification Officer under Article 70 of the 1992 Order is on the Office website:- www.nicertoffice.org.uk.
- 8.5 When a hearing is held on any application or complaint, expenses incurred by applicants and their necessary witnesses in attending the hearing may in certain circumstances be reimbursed by the Office at the discretion of the Certification Officer. All hearings before the Certification Officer are held in public.
- 8.6 Appeals on any question of law arising in proceedings before, or from a determination by, the Certification Officer may be made to the Court of Appeal.
- 8.7 If the Certification Officer decides that there has been a breach of the statutory provisions she must state in her declaration any steps which the union has taken or has agreed to take to remedy the breach or prevent such a breach occurring in the future.
- 8.8 The Certification Officer may not consider an application if the applicant has applied to the High Court in respect of the same matter. Similarly once an application has been made to the Certification Officer the same matter may not be put to the High Court even if the applicant withdraws his/her application to the Certification Officer. Where an application to the Certification Officer is made by a different person, alleging the same failures which have been considered and determined by the High Court, the Certification Officer is required to have due regard to any declaration, order, observations or reasons made or given by the High Court which are brought to her notice.

# **Applications and decisions**

- 8.9 During the period covered by this report the Certification Officer made no decisions relating to alleged breaches of the statutory provisions.
- 8.10 The Great Britain Certification Officer made the following decision relating to elections in Great Britain trade unions with Northern Ireland members –

Hicks v Unite the Union (D/32-39/14-15 The Certification Officer determined an application relating to the position of General Secretary of Unite the Union that was outstanding from the previous reporting period. It was brought by the unsuccessful candidate, Mr Hicks. He made eight complaints, six of which were dismissed by the Certification Officer. These included complaints that Unite the Union had balloted non-members and had wrongfully included a subscription reminder with some ballot papers. The two complaints that were upheld related to the manner of dealing with members in long term arrears with their subscriptions and the application of the union's internal disciplinary procedure..

The full text of these decisions is available on the Great Britain Certification Office website: www.certoffice.org.

#### **CHAPTER 9**

#### APPLICATIONS CONCERNING BREACHES OF TRADE UNION RULES

A member of a trade union who claims that there has been a breach or threatened breach of the rules of a trade union relating to certain matters set out in Article 90A(2) the 1995 Order may apply to the Certification Officer for a declaration to that effect. This chapter explains breach of rule applications and how they are dealt with.

#### The statutory provisions

- 9.1 Individual trade union members have the right to apply to the Certification Officer if they believe there has been a breach or threatened breach of a trade union's rules relating to any of the matters set out in Article 90A(2) of the 1995 Order. The matters are:
  - (a) the appointment or election of a person to, or the removal of a person from, any office;
  - (b) disciplinary proceedings by the union (including expulsion);
  - (c) the balloting of members on any issue other than industrial action;
  - (d) the constitution or proceedings of any executive committee or of any decision-making meeting;
  - (e) such other matters as may be specified in an order made by the Department for Employment and Learning.
- 9.2 The applicant must be a member of the union, or have been a member at the time of the alleged breach or threatened breach. The Certification Officer may not consider an application if the applicant has applied to the High Court in respect of the same matter. Similarly once an application has been made to the Certification Officer the same matter may not be put to the High Court.
- 9.3 The Certification Officer may refuse to accept an application if she is not satisfied that the applicant has taken all reasonable steps to resolve the claim by the use of any internal complaints procedure of the union.
- 9.4 If the Certification Officer accepts an application she must make such enquiries as she thinks fit and, before reaching a decision on the application, provide the applicant and the trade union with an opportunity to be heard. Article 70ZA of the 1992 Order gives the Certification Officer the power to strike out certain applications or complaints.

- 9.5 The Certification Officer must give reasons for her decision in writing and, where she makes a declaration that there has been a breach or threatened breach of rule, she is required to make an enforcement order unless she considers that to do so would be inappropriate. The enforcement order may impose on the union one or both of the following requirements -
  - (a) to take such steps to remedy the breach, or withdraw the threat of a breach, as may be specified in the order; and
  - (b) to abstain from such acts as may be so specified with a view to securing that a breach or threat of the same or similar kind does not occur in future.

Where an order imposes a requirement on the union as in (a) above, it must specify the period within which the union is to comply with the requirement.

- 9.6 An order made by the Certification Officer may be enforced (by any person who is a member of the union and was a member at the time the order was made) in the same way as an order of the High Court.
- 9.7 An appeal may be made to the Court of Appeal on any question of law arising in proceedings before, or from a determination by, the Certification Officer. Appeal is by way of notice of appeal and rehearing, under Order 59 of the Rules of the Supreme Court (Northern Ireland) 1980.

#### **Applications and decisions**

9.8 During the period of this report the Certification Officer issued two decisions on applications by one trade union member.

Gordon v UNITE (D/07/14) The applicant alleged certain rule breaches against the Union pertaining to the alleged misconduct of a colleague. The application was struck out by the Certification Officer on the grounds that the complaint was misconceived.

Gordon v UNITE (D/08/14) The applicant alleged certain rule breaches against the Union pertaining to the alleged non-adherence by the Union to its own members' complaint procedure. The application was struck out on the grounds that the complaint had no basis that is within the jurisdiction of the Certification Officer and therefore had no reasonable prospect of success.

- 9.9 Copies of the Certification Officer's decisions are available free of charge from the Office, and are published on the Office website www.nicertoffice.org.uk.
- 9.10 The Certification Officer does not have power to determine every kind of complaint that a union member may wish to make. The jurisdiction of the Certification Officer is strictly defined by the statutory provisions. General grievances or complaints about a Trade Union may not fall within her jurisdiction and may not be accepted by her.
- 9.11 The Great Britain Certification Officer made the following decisions in cases of alleged breach of rule by Great Britain trade unions with Northern Ireland members.

Mr Kelly v Union of Construction, Allied Trades and Technicians (UCATT) (No. 3) (D/21-23/14-15) Mr Kelly made three complaints that the union had breached its rules relating to disciplinary procedures. The Certification Officer dismissed all the complaints.

Mr Hicks v Unite the Union (D/32-39/14-15) Mr Hicks brought eight complaints against Unite the Union, arising from the General Secretary election in 2013. Four of these complaints were in relation to Unite having allegedly breached its rules and four alleged a breach of statute. Six of the complaints were dismissed. The two complaints that were upheld related to the manner of dealing with members in long-term arrears with their subscriptions and the application of the union's internal disciplinary procedure.

Mr Sweeney v Union of Construction, Allied Trades and Technicians (UCATT) (D/43-48/14-15) Mr Sweeney was expelled from the union for a period of fifteen years. He made six complaints alleging that the union had breached its rules in relation to its internal disciplinary procedure. The Certification Officer upheld the complaint in relation to Mr Sweeney's appeal against expulsion not having been convened within the required time limit but dismissed the five other complaints. The Certification Officer made an enforcement order that the determination of the appeal panel be set aside and that Mr Sweeney's appeal be re-heard within two months of the date of his decision.

Mr Singh v Unite the Union (D/54/14-15) Mr Singh alleged that Unite the Union breached its rules in relation to his alleged removal from office. The Certification Officer dismissed the complaint.

The full text of these decisions is available on the Great Britain Certification Office website **www.certoffice.org**.

#### **CHAPTER 10**

#### PUBLIC INTEREST DISCLOSURES

The Certification Officer for Northern Ireland is authorised to receive information about fraud or other irregularities relating to the financial affairs of trade unions or employers' associations from "whistle-blowers" who are employees/workers of these organisations.

# The statutory provisions

- 10.1 The Public Interest Disclosure (Northern Ireland) Order 1998 gives protection to workers who "blow the whistle" on wrongdoing. It makes it unlawful for employers to subject their employees/workers to a detriment if they make disclosures about certain types of wrongdoing to persons or bodies that are authorised to receive such information (known as "prescribed persons"). The Certification Officer for Northern Ireland is designated a prescribed person by the Public Interest Disclosure (Prescribed Persons) Order (Northern Ireland) 1999 (Statutory Rule No.401). The relevant provisions of the Public Interest Disclosure Order are incorporated, by amendment, in Part VA of the Employment Rights (Northern Ireland) Order 1996. Disclosures to prescribed persons are covered at Article 67F of the latter Order.
- 10.2 The provisions of the Public Interest Disclosure Order apply only to employees or workers of trade unions or employers' associations. They do not apply to members of trade unions or employers' associations, unless those members are also employees' of the organisation concerned. Members of trade unions or employers' associations who believe that there has been fraud or other misconduct in the management of their organisation's financial affairs may make a complaint to the Certification Officer under Article 12E of the Industrial Relations (NI) Order 1992.
- For a disclosure to the Certification Officer to qualify for protection it must meet certain requirements. The employee/worker must:
  - (a) make the disclosure in good faith,
  - (b) reasonably believe that the disclosure concerns the matters for which the Certification Officer is prescribed (i.e. fraud or other irregularities relating to the financial affairs of trade unions or employers' associations),

(c) reasonably believe that the information disclosed, and any allegation contained within it, are substantially true.

#### **Advice on procedures**

10.4 If you wish to make a protected disclosure to the Certification Officer about fraud or other irregularities in the financial affairs of the trade union or employers' association for which you work, you can contact the office by e-mail (info@nicertoffice.org.uk) or by post at:

The Northern Ireland Certification Officer for Trade Unions and Employers' Associations 10-16 Gordon Street Belfast BT1 2LG

10.5 The Department for Employment and Learning has produced a guide to the provisions of the Public Interest Disclosure Order, which can be downloaded at www.delni.gov.uk. A guidance note is also available on the Certification Office website www.nicertoffice.org.uk. Certification Office staff are also always available to offer advice on the statutory provisions relating to public interest disclosures.

#### **Public interest disclosures**

During the period of this report the Certification Officer received no public interest disclosures from employees/workers of a trade union or employers' association.

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# APPENDIX 1 (SEE PARA 4.11) - (a) LIST OF NORTHERN IRELAND TRADE UNIONS (b) REPUBLIC OF IRELAND TRADE UNIONS WITH NI MEMBERS (AT 31 DECEMBER 2014 UNLESS OTHERWISE INDICATED)

(a) List of Northern Ireland Unions	NI Members	Total Members (inc.ROI)	NI Subscription Contributions	Total Income	Total Expenditure	Funds at the End of the Year	Total Assets at the End of the Year	Total Liabilities at the End of the Year
			£'s	£'s	£'s	£'s	£'s	£'s
Belfast Airport Police Association (March15) *	15	15	1,650	2,846	2,211	23,095	23,485	390
Lough Neagh Fishermen's Association *	60	60	570	619	851	2,964	2,964	-
Northern Ireland Public Service Alliance *	45,012	45,012	4,427,199	4,440,495	4,726,960	4,875,001	4,932,639	57,638
Ulster Teachers Union *	6,036	6,088	654,529	716,095	699,856	1,039,016	1,075,605	36,589
TOTALS	51,123	51,175	5,083,948	5,160,005	5,429,778	5,940,076	6,034,693	94,617
(b) Republic of Ireland Unions	NI Members	Total Members	NI Subscription Contributions	Total Income	Total Expenditure	Funds at the End of the Year	Total Assets at the End of the Year	Total Liabilities at the End of
			€'s	€000's	€000's	€000's	€000's	the Year €000's
IBOA-The Finance Union *	3,799	15,371	1,053,509	8,092	14,323	36,935	42,254	5,319
Irish National Teachers' Organisation*	6,665	39,935	1,181,061	13,235	15,055	8,360	19,836	11,476
IMPACT*	61	56,675	13,430	18,638	18,600	60,822	64,219	3,398
Independent Workers Union*	153	1,031	4,859	123	125	-	23	23
Services, Industrial, Professional & Technical Union*	2,258	210,013	185,583	33,741	34,214	44,845	51,512	6,667
TOTALS	12,936	323,025	2,438,442	73,829	82,317	150,962	177,844	26,883
(c) Schedule of unlisted Trade Unions Irish Congress of Trade Unions <sup>2</sup> TOTALS	206,303	768,911	_	4,803	4,752	1,716	3,929	2,214

<sup>\*</sup>Denotes a trade union holding a Certificate of Independence at 31 December 2014

<sup>1</sup> Figures converted from sterling to Euros using an exchange rate of €1.2492 per £ sterling.

<sup>2</sup> See Paragraph 1.19 [The total membership shown covers fifty unions recorded as affiliated to the ICTU in 2014, headquartered in NI, ROI and GB]

# APPENDIX 2 (SEE PARA 4.12) - GB TRADE UNIONS WITH 100 OR MORE NI MEMBERS – AT 31 DECEMBER 2014 (UNLESS OTHERWISE INDICATED)

	NI Members	GB Members	ROI Members	Elsewhere (incl. Channel Islands)	NI Subscription Contribution		Total Expenditure	Funds at the End of the Year	Total Assets at the End of the Year	Total Liabilities at the End of the Year
					£'s	£000's	£000's	£000's	£000's	£000's
ACCORD	1,146	21,466	3	1	130,650	2,746	2,331	4,667	4,958	291
Advance	517	6,421	5	23	40,140	713	520	1,624	1,676	53
Aegis the Union (June 14)	103	2,548	-	-	360	383	468	348	401	53
Association of Educational Psychologists	123	3,112	5	16	32,472	991	912	1,240	1,367	127
Association of School & College Leaders	186	18,043	1	108	53,564	6,282	6,507	3,836	4,801	965
Association of Teachers & Lecturers	4,128	184,182	64	1,105	341,178	22,706	12,422	19,946	25,439	5,493
Bakers, Food & Allied Workers Union	710	19,134	385	-	81,500	3,354	3,680	2,030	2,364	4,474
British Airline Pilots Association British Association of Occupational Therapist	165 s	8.116	71	347	110,230	6,925	5,781	10,430	11,747	1,317
(Sept 14)	956	28,280	68	172	235,506	7,174	7,174	-	395	395
British Dental Association (Sept 14)	730	17,838	-	245	251,147	14,973	14,952	(647)	8,321	8,968
British Dietetic Association (Feb 15)	376	7,304	102	134	13,392	282	282	362	364	2
British Medical Association	5,635	146,059	151	2,758	1,527,614	135,794	140,451	110,309	15,539	49,230
Broadcasting, Entertainment, Cinematograph										
& Theatre Union	427	24,278	48	-	93,437	5,014	7,158	(2,953)	5,408	8,361
Chartered Society of Physiotherapy	1,795	50,197	220	960	474,956	16,643	18,932	5,191	15,715	10,524
Communication Workers Union	4,764	192,289	-	409	653,202	31,442	29,624	20,696	40,514	19,817
Community	138	27,128	-	-	18,979	9,443	12,916	44,936	63,098	18,162
Equity (Incorporating the Variety Artistes'										
Association)	397	38,088	96	666	48,962	7,383	9,484	5,966	18,786	12,820
FDA	311	15,867	-	373	60,041	3,634	4,361	2,473	5,735	3,262
Fire Brigades Union	1,705	36,160	-	-	331,658	11,677	11,871	6,255	8,997	2,742

APPENDIX 2 - GB TRADE UNIONS WITH 100 OR MORE NI MEMBERS – AT 31 DECEMBER 2014 (UNLESS OTHERWISE INDICATED)

	NI Members	GB Members	ROI Members Channel	Elsewher (incl. Contribu	Subscription	Total Income	Total Expenditure	Funds at the End of the Year	Total Assets at the End of the Year	Total Liabilities at the End of
				Islands)	£'s	£000's	£000's	£000's	£000's	the Year £000's
GMB Hospital Consultants & Specialists Association	12,037 n 130	613,070 2,897	127	409 26	1,287,534 28,250	66,706 698	71,807 684	41,357 741	74,137 762	32,780 21
(Sept 14) Musician's Union	267	30,396	18	126	73,167	9,459	9,395	15,349	16,429	1,080
National Association of Head Teachers	887	39,228	-	1,161	226,689	10,520	11,466	5,964	6,759	795
National Association of Schoolmasters Union of Women Teachers (NASUWT)	11,944	316,249	-	2,292	1,549,544	32,051	37,392	26,043	42,924	16,881
NAPO – The Trade Union & Professional Association for Family Court & Probation Sta	ff 102	7,252	-	-	28,714	2,079	2,386	1,424	1,592	168
National Union of Journalists National Union of Rail, Maritime &	956	23,361	3,210	934	132,760	4,898	5,544	(1,353)	3,776	5,129
Transport Workers	134	81,742	97	305	26,854	28,162	22,985	36,705	49,133	12,428
Nationwide Group Staff Union	160	11,791	-	-	14,568	1,253	1,178	998	1,115	117
Nautilus International	333	13,911	306	7,366	74,487	12,574	6,089	13,868	15,576	1,707
PDA Union (Mar 15)	393	22,095	-	-	1,179	342	329	99	257	158
POA	1,582	28,690	-	-	196,533	4,790	4,835	4,372	5,190	818
Prospect	1,648	109,087	10	4,513	222,000	17,531	24,689	19,594	36,773	17,179
Public and Commercial Services Union	2,080	229,085	10	148	237,141	39,549	45,595	6,423	19,893	13,470
Royal College of Midwives	1,610	42,229	28	243	315,149	8,769	6,423	4,020	4,626	606
Royal College of Nursing of the UK	14,119	412,380	485	2,430	2,000,024	50,879	44,404	19,111	29,761	10,650
Social Workers Union (Sept 14)	244	8,782	-	_	20,338	752	752	-	-	-
Society of Chiropodists and Podiatrists `	447	8,488	142	216	172,095	4,532	4,494	4,075	4,350	276
Society of Radiographers	811	23,898	12	91	182,220	5,893	5,576	3,766	4,232	466

APPENDIX 2 - GB TRADE UNIONS WITH 100 OR MORE NI MEMBERS – AT 31 DECEMBER 2014 (UNLESS OTHERWISE INDICATED)

	NI Members	GB Members	ROI Members	Elsewhere (incl. Channel Islands)	NI Subscription Contribution	Total Income s	Total Expenditure	Funds at the End of the Year	Total Assets at the End of the Year	Total Liabilities at the End of the Year
				Islanus)	£'s	£000's	£000's	£000's	£000'S	£000's
Transport Salaried Staffs' Association Union of Construction Allied Trades &	315	19,614	742	-	73,710	6,047	7 6,861	17,394	19,172	1,777
Technicians UNISON	1,036 36,206	53,608 1,234,042	6,585	-	209,000 3,629,015	6,911 177,253		6,999 99,312	14,562 248,895	7,563 149,583
Unite the Union	43,500	1,312,098	33,254	16,986	5,112,000	172,003	3 129,945	122,474	243,598	121,124
Union of Shop, Distributive & Allied Workers (USDAW)	s 17,236	417,386	-	-	1,386,000	46,586	53,936	10,721	69,953	59,232
University and College Union (Aug 14)	3,497	102,666	19	106	671,305	21,251	1 167,719	18,236	28,408	10,172
TOTALS	175,986	6,010,555	46,264	44,669	22,369,354	1,019,049	1,166,264	714,401	1,177,496	611,235

# APPENDIX 3 (SEE PARA 4.13) - GB TRADE UNIONS WITH UNDER 100 NI MEMBERS – AT 31 DECEMBER 2014 (UNLESS OTHERWISE INDICATED)

	NI Members	GB Members	ROI Members	Elsewhere (incl. Channel Islands)	NI Subscription Contributions	Total Income	Total Expenditure	Funds at the End of the Year	Total Assets at the End of the Year	Total Liabilities at the End of the Year
				isianus)	£'s	£000's	£000's	£000's	£000's	£000's
Affinity Association for Clinical Biochemistry &	33	36,271	-	785	3,742	3,368	3,517	1,262	1,542	281
Laboratory Medicine	42	1,364	45	177	7,480	1,215	1,306	2,157	2,648	491
Association of Local Authority Chief Executives	19	303	-	-	5,700	114	141	155	171	15
Association of Revenue and Customs	70	2,337	-	3	16,209	202	269	277	299	22
Boots Pharmacists' Association (BPA)	24	1,348	_	_	1,728	93	92	14	24	11
Britannia Staff Union	3	1,774	-	-	51	145	105	677	732	55
British Association of Dental Nurses	41	4,794	3	23	3,571	229	237	245	261	15
British Association of Journalists	5	981	-	31	625	135	173	20	32	12
British Orthoptic Society	23	978	36	5	501	66	56	23	23	-
Curry's Supply Chain Staff Association (April 14)	30	4,076	-	-	-	187	187	-	9	9
Guild of Professional Teachers of Dance, Movement to Music & Dramatic Arts Headmasters and Headmistresses'	47	816	11	-	2,726	53	51	89	94	4
Conference (Mar 15)	8	264	3	63	20,928	2,197	1,953	4,623	5,565	943
Immigration Service Union	37	3,734	-	111	4,314	424	302	1,026	1,070	44
Independent Democratic Union	19	6,197	-	-	1,733	499	540	711	946	235
Independent Pilot's Association (Jun 14)	10	573	_	22	1,200	84	98	59	127	68
Institute of Journalists	10	1,007	22	179	1,170	69	72	27	28	1
Leeds Building Society Staff Association	1	446	2	1	18	9	7	51	53	2
National Association of Co-operative Officials National Association of Group Secretaries	6	1,662	-	15	1,360	443	494	1,309	1,347	38
to NFU (Oct 14	68	524	_	_	11,855	230	221	208	225	17
National House Building Council Staff Associatio		630	_	1	408	15	11	98	99	1
I sale 2 and g council said 1 absolution	• /	050		•	100	15	• •	70	//	*

APPENDIX 3 - GB TRADE UNIONS WITH UNDER 100 NI MEMBERS - AT 31 DECEMBER 2014 (UNLESS OTHERWISE INDICATED)

	NI Members	GB Members	ROI Members	Elsewhere (incl. Channel	NI Subscription Contributions	Total Income	Total Expenditure	Funds at the End of the Year	Total Assets at the End of the Year	Total Liabilities at the End of
				Islands)	£'s	£000's	£000's	£000's	£000's	the Year £000's
National Society for Education in Art & Design (Sept 14)	16	1,927	7	36	893	282	263	67	318	250
Prison Governors Association	20	995	-	5	3,280	167	147	173	182	9
The Retail Book, Stationery and Allied	2	2,227	1	3	15	219	218	596	612	16
Trades Employees Association (Final Return)										
Retained Firefighter's Union	26	2,374	-	-	2,699	250	245	102	131	29
Royal Society for the Protection of Birds										
Staff Association (Mar 15)	33	1,078	-	-	396	25	24	95	95	-
Sales Staff Association	10	229	-	-	600	14	12	140	143	3
Society of Authors Ltd	42	8,496	82	681	3,455	1,058	1,122	748	1,297	549
Society of Union Employees	6	379	-	-	506	29	20	106	108	2
Solidarity	5	343	-	-	300	19	20	(1)	1	2
UFS	22	1,907	_	6	2,797	625	585	241	420	179
Union of Country Sports Workers (June 15 final return		3,075	2	3	60	22	25	2	3	1
United Road Transport Union	14	11,803	_	-	2,230	2,357	1,755	1,773	1,964	231
Voice	42	22,882	-	6	6,708	2,025	1,965	1,098	1,432	334
Writers' Guild of Great Britain	11	1,987	6	75	1,290	406	409	176	532	357
TOTALS	766	129,781	220	2,231	110,548	17,273	16,637	18,347	22,533	4,225

# APPENDIX 4 (SEE PARA 4.15) - LIST OF NORTHERN IRELAND EMPLOYERS' ASSOCIATIONS – 31 DECEMBER 2014 (UNLESS OTHERWISE INDICATED)

	NI EMPLOYERS' ASSOCIATIONS	NI Members	NI Contributions	Total Members (incl. Channel Islands and	Total Income	Total Expenditure	Funds at the End of the Year	Total Assets	Total Liabilities
			£	ROI)	£	£	£	£	£
1	Anglo-North Irish Fish Producers Organisation (Dec 14)	90	432,254	90	2,478,831	2,130,254	2,215,493	3,015,857	800,364
2	Construction Employers Federation Ltd	1,051	484,918	1,051	728,643	728,114	666,043	864,459	198,416
3	Engineering Employers' Federation NI Association	120	758,573	120	811,934	900,479	755,375	851,193	95,818
4	Northern Ireland Bakery Council	3	4,200	3	31,279	28,640	17,688	17,984	316
5	Northern Ireland Fish Producers Organisation Ltd	122	1,665,192	145	1,666,194	1,362,383	4,932,277	5,123,877	191,600
6	Northern Ireland Grain Trade Association	31	86,725	31	86,727	83,724	15,105	61,973	46,868
7	NI Local Government Association (Mar 15)	26	412,888	26	892,617	1,136,358	(49,615)	536,148	585,763
8	Ulster Chemists Association	374	68,294	374	152,664	171,243	374,482	424,799	50,317
9	Ulster Farmers' Union	11,708	1,087,338	11,708	1,802,282	1,621,230	3,095,145	3,401,265	306,120
T(	OTALS	13,525	5,000,382	13,548	8,651,171	8,162,425	12,021,993	14,297,555	2,275,582

# APPENDIX 5 (SEE PARA 4.16) - GB EMPLOYERS' ASSOCIATIONS WITH NI MEMBERS – 31 DECEMBER 2014 (UNLESS OTHERWISE INDICATED)

	B EMPLOYERS' ASSOCIATIONS WITH MEMBERS	NI Members	NI Contributions	Total Members (incl. Chann Islands and		Total Expenditure	Funds at the End of the Year	Total Assets	Total Liabilities
			£	RoI)	£	£	£	£	£
			4 - 00	4.0			1.010		
1	Association of Circus Proprietors	1	1,200	18	30,850	31,812	13,919	23,826	9,907
2	Association of Newspapers and Magazine		2.124	7	105 202	104.000	45,602	00.060	44 177
2	Wholesalers (Mar 15)	1	3,134	7	105,393	104,223	45,683	89,860	44,177
3	BFM Ltd	1	472	137	1,034,023	673,205	1,506,459	1,764,154	257,695
4	British Allied Trade Federation	4	1,865	2,365	2,525,237	2,284,779	11,214,281	11,993,884	449,603
5	British Amusement Catering Trades Association (June	14) 4	8,171	443	4,522,349	1,634,025	16,490,522	34,005,152	17,514,630
6	British Printing Industries Federation (Mar 15)	26	64,985	1,179	2,266,283	2,266,283	-	- ,	-
7	Building & Engineering Services Association (Feb 15)	45	104,314	1,368	22,666,422	16,649,484	6,959,062	22,037,778	15,078,716
8	Builders Merchants Federation (Mar 15)	6	18,000	451	1,170,639	1,159,365	3,380,820	4,033,843	653,023
9	Cinema Exhibitors' Association Ltd	2	5,406	185	421,255	456,648	302,717	811,506	508,789
10	Construction Plant Hire Association (June 14)	8	3,451	1,500	1,114,820	948,780	2,377,456	2,657,480	280,024
11		6	118,625	262	1,767,504	1,216,309	5,562,209	6,358,497	796,288
12	Electrical Contractors' Association	22	51,000	2,771	39,301,541	29,055,967	46,236,297	81,850,384	35,615,087
13	Engineering Construction Industry Association	2	6,423	279	2,614,069	2,643,808	5,219,980	6,870,661	1,650,681
14	Federation of Master Builders	241	107,346	8,584	7,833,863	4,397,980	7,934,322	9,647,495	1,713,173
15		22	2,329	973	147,391	127,428	302,610	403,196	100,586
16		1	1,215	149	116,113	115,308	46,780	92,260	43,935
17		374	486,835	14,583	25,421,000	25,197,000	1,113,000	11,610,000	10,497,000
18	· ·	4	5,985	407	2,441,563	2,714,155	5,327,417	6,442,731	1,115,314
_	National Association of Farriers, Blacksmiths &	•	2,500	,	2, ,	2,71.,100	0,027,117	0,1.2,701	1,110,01.
	Agricultural Engineers	1	160	656	115,303	85,795	104,751	128,752	24,001
20	National Federation of Retail Newsagents	663	183,555	15,244	4,778,670	4,950,388	5,676,248	6,291,332	615,084
21	6		21,911	978	1,558,041	1,423,265	991,166	1,239,058	247,892
22		10	1,391	5,067	1,332,271	1,324,161	2,808,672	3,094,396	285,724
		- 3		-,	,,	-,,	-,,	-,,	,

GB EMPLOYERS' ASSOCIATIONS WITH NI MEMBERS	NI Members	NI Contributions	Total Members (incl. Chan Islands an		Total Expenditure	Funds at the End of the Year	Total Assets	Total Liabilities
		£	RoI)	£	£	£	£	£
23 Producers Alliance for Cinema & Television Ltd (S	ept 14) 18	19,075	431	2,833,017	2,692,080	2,179,512	3,191,736	1,012,224
24 Radio Electrical & Television Retailers'	срі 14) 10	17,075	431	2,033,017	2,072,000	2,177,312	3,171,730	1,012,224
Association (Oct 14)	44	11,550	969	698,415	626,177	1,854,330	1,951,706	97,376
25 Retail Motor Industry Federation Ltd	187	51,562	8,807	10,034,000	4,667,000	24,051,000	25,783,000	1,732,000
26 Road Haulage Association Ltd	183	100,271	6,588	8,801,401	8,376,809	3,067,487	4,649,088	1,581,601
27 Scottish Association of Master Bakers	1	175	288	1,599,799	1,563,752	2,087,547	2,384,353	296,706
28 Scottish and NI Plumbing Employers Federation	71	38,635	741	901,839	890,301	1,797,735	2,205,742	228,007
9 The Newspaper Society (Final return up to 16/06/14)	2	13,024	33	1,095,536	2,468,264	-	_	_
Thermal Insulation Contractors Association	4	2,400	254	1,463,017	1,435,401	1,431,498	1,743,337	311,839
31 UK Theatre Association	2	5,445	247	937,436	872,222	249,096	528,409	279,313
32 Vehicle Builders and Repair Association Ltd	11	10,000	503	457,057	517,497	836,332	933,920	97,588
ΓΟΤΑLS	1,990	1,449,910	76,467	152,106,117	123,569,671	161,168,908	254,817,436	93,137,983

# APPENDIX 6 (PARA4.3) – SALARY AND BENEFITS OF THE CHIEF OFFICERS OF TRADE UNIONS WITH NI MEMBERS – AT 31 DECEMBER 2014 (UNLESS OTHERWISE INDICATED)

NORTHERN IRELAND	OFFICE HELD	SALARY	BENEFITS
		£'s	(Excluding NI Contributions) £'s
Belfast Airport Police Association	Chairman	Nil	Nil
Lough Neagh Fishermen's Association	General Secretary	Nil	Nil
Northern Ireland Public Service Alliance	General Secretary	62,719	24,648
Ulster Teachers' Union	General Secretary	68,082	39,075
REPUBLIC OF IRELAND	OFFICE HELD	SALARY	BENEFITS (Excluding PRSI)
		€'s	€'s
IBOA-The Finance Union	General Secretary	132,455	58,473
Irish Congress of Trade Unions	General Secretary	Nil	Nil
IMPACT	General Secretary	152,062	51,860
Irish National Teachers' Organisation	General Secretary	143,535	61,002
Services, Industrial, Professional & Technical Union (SIPTU)	General Secretary	108,384	5,031
	General President	108,384	7,736
Independent Workers Union	National Secretary	27,355	Nil

GREAT BRITAIN	OFFICE HELD	SALARY	BENEFITS (Excluding NI Contributions)
		£'s	£'s
Accord	General Secretary	4,952	21,226 <sup>(including bo)</sup>
Advance	General Secretary	14,497	3,063
Aegis the Union (30/6/14)	General Secretary	68,397	10,282
Affinity	General Secretary	93,000	29,063
Association for Clinical Biochemistry &	·		
Laboratory Medicine	General Secretary	Nil	Nil
Association of Educational Psychologists	General Secretary	Nil	Nil
Association of Local Authority Chief Executives	Honorary Secretary	Nil	Nil
Association of Revenue and Customs	President	Nil	Nil
Association of Schools and College Leaders	General Secretary	127,472	22,572
Association of Teachers & Lecturers	General Secretary	120,441	20,053
Bakers, Food & Allied Workers Union	General Secretary	46,362	15,340
	National President	46,362	13,942
Boots Pharmacists' Association (BPA)	Chief Executive	16,718	Nil
Britannia Staff Union	General Secretary	11,000	Nil
British Airline Pilots Association	General Secretary	120,353	27,293
British Association of Dental Nurses	Chief Executive	45,000	3,324
British Association of Journalists	General Secretary	30,000	Nil
British Association of Occupational Therapists	Chairman	Nil	Nil
British Dental Association	General Secretary	47,077	Nil
British Dietetic Association (28/2/15)	General Secretary	Nil	Nil

# SALARY AND BENEFITS OF THE CHIEF OFFICERS OF TRADE UNIONS WITH NI MEMBERS – AT 31 DECEMBER 2014 (UNLESS OTHERWISE INDICATED)

GREAT BRITAIN	OFFICE HELD	SALARY	BENEFITS (Excluding NI
		£'s	Contributions) £'s
British Medical Association	Chairman	30,000	Nil
British Orthoptic Society	General Secretary	Nil	Nil
Broadcasting, Entertainment, Cinematograph			
& Theatre Union	General Secretary	67,633	7,011
Chartered Society of Physiotherapy	Chief Executive	110,000	19,690
Communication Workers Union	General Secretary	95,572	300
Community	General Secretary	106,842	28,869
Curry's Supply Chain Staff Association	President	27,449	5,305
	General Secretary	26,552	5,136
Equity	General Secretary	79,162	27,445
FDA	General Secretary	96,566	28,291
Fire Brigades Union	General Secretary	71,514	53,678
	Asst. General Secretary	67,464	51,993
GMB	General Secretary	97,000	23,000
Guild of Professional Teachers of Dance to Movement and Dramatic Arts	General Secretary	13,792	Nil
Headmasters & Headmistresses' Conference (31/3/15)	General Secretary	110,340	16,889
` ,	Membership Sec	110,340	16,889
Hospital Consultants & Specialists Association (30/9/14)	Chief Executive	77,900	7,439
Immigration Service Union	General Secretary	47,730	Nil
Independent Pilot's Association	Asst. General Secretary	36,180	Nil
Independent Democratic Union	National Secretary	52,625	10,063
Institute of Journalists	General Secretary	37,065	2,653
Leeds Building Society Staff Association	General Secretary	Nil	Nil
Musicians Union	General Secretary	112,940	32,387
National Association of Co-operative Officials	General Secretary	89,794	24,552
National Association of Group Secretaries to the NFU	Chairman	7,891	Nil
	General Secretary	9,307	Nil
National Association of Head Teachers	General Secretary	124,325	21,167
NAPO-The Trade Union and Professional Association			
for Family Court and Probation Staff	General Secretary	67,102	1,500
NASUWT	General Secretary	101,311	31,161
National House Building Council Staff Association	General Secretary	Nil	Nil
National Society for Education in Art & Design (30/9/14)	General Secretary	43,740	Nil
National Union of Journalists	General Secretary	64,389	8,073
National Union of Rail, Maritime &	Community (to Mar 1	4) 14.206	E 501
Transport Workers	General Secretary (to Mar 1) General Secretary (from Mar)	14,286 ar <sup>14)</sup> 74,063	5,521 22,561
N. C. G. G. WILL			
Nationwide Group Staff Union Nautilus International	General Secretary General Secretary	119,328 92,390	17,001 16,626

# SALARY AND BENEFITS OF THE CHIEF OFFICERS OF TRADE UNIONS WITH NI MEMBERS – AT 31 DECEMBER 2014 (UNLESS OTHERWISE INDICATED)

GREAT BRITAIN	OFFICE HELD	SALARY	BENEFITS (Excluding NI Contributions) £'s	
		£'s		
PDA Union	General Secretary	5,000	Nil	
Prison Governors Association	General Secretary	Nil	Nil	
POA	General Secretary	77,124	28,273	
	Dept General Secretary	70,402	23,823	
Prospect	General Secretary	109,000	24,000	
Public and Commercial Services Union	General Secretary	92,128	29,573	
Retail Book, Stationery and Allied Trades				
Employees' Association	General Secretary	38,499	6,431	
Retained Firefighters Union	Nat. General Secretary	45,542	3,960	
Ç	Asst. Gen Secretary	29,311	2,548	
Royal College of Midwives	General Secretary	117,687	23,773	
Royal College of Nursing of the UK (31/3/15)	Chief Executive	101,435	Nil	
Royal Society for the Protection of Birds				
Staff Association (31/3/15)	Chairperson	1,200	Nil	
Sales Staff Association	General Secretary	Nil	Nil	
Society of Authors	Chief Executive	92,550	7,823	
Society of Chiropodists and Podiatrists	General Secretary	84,635	6,771	
Society of Radiographers	Chief Executive Officer	50,216	7,144	
Society of Union Employees (UNISON)	National Secretary	Nil	Nil	
Solidarity	General Secretary	1,170	4,535	
Social Workers Union	General Secretary	10,000	Nil	
Transport Salaried Staffs' Association	General Secretary	79,582	16,314	
UCATT	General Secretary	83,681	33,907	
UFS	General Secretary	79,868	10,739	
UNISON	General Secretary	97,211	16,137	
Unite the Union	General Secretary	101,368	19,518	
Union of Country Sports Workers (30/6/15 final return)	Chairman	Nil	Nil	
Union of Shop, Distributive & Allied Workers	General Secretary	89,896	38,501	
United Road Transport Union	General Secretary	62,343	36,829	
University and College Union	General Secretary	100,933	19,156	
Voice	General Secretary	60,133	1,773	
Writers Guild of Great Britain	General Secretary	58,580	5,220	

# APPENDIX 7 (SEE PARA 7.18) - GB TRADE UNIONS WITH NORTHERN IRELAND MEMBERS WHO HAVE "CONTRACTED IN" TO POLITICAL FUNDS – AT 31 DECEMBER 2014 (UNLESS OTHERWISE INDICATED)

	NI Members Contracted-in	% of total NI Members	NI Contributions £
A	70	1000/	210
Association of Revenue and Customs	70	100%	210
Communication Workers Union	2,435	51.1%	25,421
Community	101	73.2%	1,050
Fire Brigades Union	714	41.9%	5,899
GMB	82	0.7%	627
Musician's Union	13	4.9%	64
National Association of Schoolmasters Union of Women Teachers (NASUWT)	1,094	9.2%	1,239
National Union of Rail, Maritime and Transport Workers	96	71.6%	300
POA	1,582	100%	2,107
Prospect	359	21.8%	215
PCS	474	22.8%	591
Transport Salaried Staffs' Association	148	47%	1,077
Union of Shop, Distributive and Allied Workers	6,829	39.6%	32,000
UNISON	5,123	14.1%	19,991
Unite the Union	18,268	42%	125,000
University and College Union	691	9.8%	1,677
TOTALS	38,079	27.8%	217,468

# APPENDIX 8 (SEE PARA 7.18) - GB TRADE UNIONS WHOSE NORTHERN IRELAND MEMBERS DO NOT CONTRIBUTE TO POLITICAL FUNDS – 31 DECEMBER 2014

Bakers, Food and Allied Workers Union

Broadcasting, Entertainment, Cinematograph and Theatre Union

Union of Construction Allied Trades and Technicians

Unity

#### **APPENDIX 9 - STATUTORY FEES**

Fees are set by the Department for Employment and Learning. They were revised by the Certification Officer (Fees) Regulations (Northern Ireland) 2008 (SR 2002 No.95), under the powers conferred on the Department by Articles 5, 6 and 107 of the Industrial Relations (Northern Ireland) Order 1992 and Article 89 of the Trade Union and Labour Relations (Northern Ireland) Order 1995. The Regulations came into effect on 6 April 2008.

	Current Fee
Application for entry in the list of trade unions or the list of employers' associations	£45
Application for approval of change of name	£45
Application for a certificate of independence	£885
Application for a certificate of independence by an amalgamated trade union where each amalgamating union already had a certificate	£45
Application for formal approval of an instrument of transfer of engagements or an instrument of amalgamation	£1120
Inspection of merger documents	£45

# APPENDIX 10 -CERTIFICATION OFFICE FORMS

TITLE OF FORM	Form No:
Application for entry in the list of trade unions	CO(NI)1
Application for entry in the list of employers' associations	CO(NI)2
Application for approval of a change of name	CO(NI)3
Declaration in support of an application of a change of name	CO(NI)4
Application for a certificate of independence	CO(NI)5
Application for formal approval of instrument of transfer of engagements	CO(NI)6
Application for formal approval of a notice to members in connection with a transfer of engagements	CO(NI)7
Application for formal approval of an instrument of amalgamation	CO(NI)8
Application for formal approval of a notice to members in connection with an amalgamation	CO(NI)9
Application for the registration of an instrument of transfer of engagements	CO(NI)10
Statutory declaration on behalf of the transferring organisation in support of the registration of an instrument of transfer of engagements	CO(NI)11
Statutory declaration on behalf of the receiving organisation in support of the registration of an instrument of transfer of engagements	CO(NI)12
Application for registration of an instrument of amalgamation	CO(NI)13
Statutory declaration in support of an application for the registration of an instrument of amalgamation	CO(NI)14
Application for the approval of amendment(s) to political fund rules	PF(NI)1
Application for approval of rules for political fund	PF(NI)2
Application for approval of rules for political fund ballot or political fund	PF(NI)4
Return of result of political fund ballot	PF(NI)5

#### APPENDIX 11 - CERTIFICATION OFFICE PUBLICATIONS

The following publications are available on the website - <u>www.nicertoffice.org.uk</u> - and may also be obtained free of charge on request from the Office:

- 1. Hearings by the Certification Officer under the 1995 Order Guidance on Procedure.
- 2. Mergers: a guide to the statutory requirements for transfers of engagements and amalgamations of trade unions.
- 3. Mergers: a guide to the statutory requirements for transfers of engagements and amalgamations of employers' associations.
- 4. Guidance for trade unions wishing to apply for a certificate of independence.
- 5. Guidance for trade unions and employers' associations wishing to establish a political fund.
- 6. A guide to political fund review ballots.
- 7. Financial Irregularities in Trade Unions and Employers' Associations.
- 8. *Making a complaint to the Certification Officer against a trade union.*
- 9. Provision made by the Certification Officer about disclosure of the identity of complainants.
- 10. Terms of a scheme enabling the Certification Officer to make certain payments to persons attending hearings.
- 11. Annual Reports of the Certification Officer.

#### APPENDIX 12 – DECISIONS OF THE CERTIFICATION OFFICER

D/07/2014 –Mr Alan Gordon v Unite the Union –The applicant alleged certain rule breaches against the Union pertaining to the alleged misconduct of a colleague. The application was struck out by the Certification Officer on the grounds that the complaint was misconceived.

D/08/2014 –Mr Alan Gordon v Unite the Union –The applicant alleged certain rule breaches against the Union pertaining to the alleged non-adherence by the Union to its own members' complaint procedure. The application was struck out on the grounds that the complaint had no basis that is within the jurisdiction of the Certification Officer and therefore had no reasonable prospect of success.

