



Use of Stop and Search Powers by the Police in Northern Ireland

1 January 2021 to 31 December 2021

Police Service

of Northern Ireland

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Key Statistics

During the 12 months between 1 January 2021 and 31 December 2021:

- 25,503 persons were stopped and searched/questioned, slightly more (1%) than the previous 12 months.
- 72% of stops were conducted under the Misuse of Drugs Act* (arrest rate 5%) and 12% of stops were conducted under PACE* (arrest rate 18%).
- 14% of stops were conducted under the Justice and Security Act Section 24* (arrest rate 1%) and 2% under the Justice and Security Act Section 21* (arrest rate less than 1%).
- the number of stop and searches under PACE* decreased (by 12%) compared to the previous 12 months. Conversely, the number of stops under the Misuse of Drugs Act* increased (by 3%), while the Terrorism Act and the Justice and Security Act reported similar levels of stops as 2020.
- 6% of stops resulted in an arrest. An additional 14% resulted in another form of outcome, e.g. Community Resolution Notice.
- 11% (2,767) of those stopped were aged 17 and under. Of these, more than 2 out of every 3 (70%) were stopped and searched under the Misuse of Drugs Act*.
- 86% of those stopped were male, while 44% were aged 18 to 25.
- there were 24 persons stopped for every 1,000 people in Mid and East Antrim. This compares to 13 persons stopped for every 1,000 people across the whole of Northern Ireland.

* alone, or in combination with other powers.

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Coverage

Stop and search statistics for Northern Ireland are collated and produced by statisticians seconded to the Police Service of Northern Ireland (PSNI) from the Northern Ireland and Statistics Research Agency (NISRA).

Stop and Search is an operational tool used to prevent, detect and investigate crime as well as to bring offenders to justice. Police officers have a legal power to stop and search members of the public in certain circumstances, from dealing with incidents of anti-social behaviour, to suspecting an individual is carrying drugs, a weapon or stolen property through to countering terrorism. There are a range of legislative powers available to an officer to carry out this task, including the Police and Criminal Evidence Order (PACE), the Misuse of Drugs Act, the Terrorism Act and the Justice and Security (NI) Act. In most circumstances a police officer will need grounds to search an individual. Some stop and search powers (those under the Justice and Security Act) allow individuals to be searched without grounds, for example, to counter terrorism. Further advice and information regarding stop and search can be found here.

Officers are required to make a record of the details of a stop and search at the time of encounter as outlined in the <u>PACE code of practice</u>. This data is downloaded from a stop and search database, validated and published on a quarterly basis. Statistics are presented on a rolling 12 month basis and this quarterly bulletin presents stop and search statistics for the period 1 January 2021 to 31 December 2021. An <u>accompanying spreadsheet</u> is available on our website which outlines the data in this bulletin and historic trends.

Details of how these statistics are collated, reported and used is included in the <u>Stop and Search User</u> <u>Guide</u>. Further information about this publication, including the legislation reported on, can be found in the Background Notes section at the end of the report. The next quarterly update will be published on 25 May 2022.

Users and uses of the statistics

Uses of the statistics, based on user engagement, information requests and satisfaction survey feedback include policy making and policy monitoring, performance monitoring and public interest, by a range of users including PSNI, the Policing Board, media and academics. Full details can be found in the <u>Stop and</u> <u>Search User Guide</u>.

PSNI Statistics Branch welcomes any user feedback on these statistics, which can be provided via the email address on the cover page.

Official Statistics

This bulletin is an Official Statistics publication meaning it complies with the Code of <u>Code of Practice for</u> <u>Official Statistics</u>. More information on <u>Official Statistics</u> is available on the PSNI Statistics website. _

Table 1: Number of persons stopped and searched/questioned under all legislative powers during January 2021 to December 2021 compared to the previous 12 months

January 2020 - De	ecember 2020	January 2021 - De	ecember 2021	
Number of persons stopped	Subsequent arrest rate	Number of persons stopped	Subsequent arrest rate	Percentage change in number of persons stopped
25,193	6%	25,503	6%	+ 1%

More than one legislative power can be used to stop and search/question a person. For this reason the total number of powers used will be greater than the total number of persons stopped and searched/questioned. For example, an individual stopped under PACE and Misuse of Drugs Act will be counted as one person in Table 1 but will have a count of 1 in both the PACE and Misuse of Drugs categories in Table 2, and other subsequent tables displaying the use of each power.

Table 2: Number of times each power was used for a stop and search/question during January 2021 to December 2021 compared to the previous 12 months⁽¹⁾

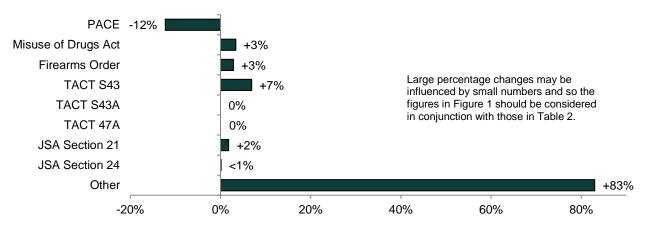
	January 2020 - D	ecember 2020	January 2021	- December 2021
Legislation	Number of persons stopped	Subsequent arrest rate ⁽²⁾	Number of persons stopped	Subsequent arrest rate ⁽²⁾
PACE	3,386	16%	2,971	18%
Misuse of Drugs Act	17,743	5%	18,345	5%
Firearms Order	35	23%	36	19%
TACT S43	29	7%	31	3%
TACT S43A	6	0%	6	0%
TACT 47A	0		0	
JSA Section 21	496	1%	505	<1%
JSA Section 24	3,681	1%	3,686	1%
Other ⁽³⁾	47	13%	86	2%

(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned. For those persons stopped under a combination of legislative powers (1% of stops) and subsequently arrested, the arrest

(2) will be counted under each power. Reason for arrest may not be linked to the initial reason of the stop and search.

(3) 'Other' legislative powers are listed in Section 10.2

Figure 1: Percentage change in the number of stop and searches/questions by power during January 2021 to December 2021 compared to the previous 12 months



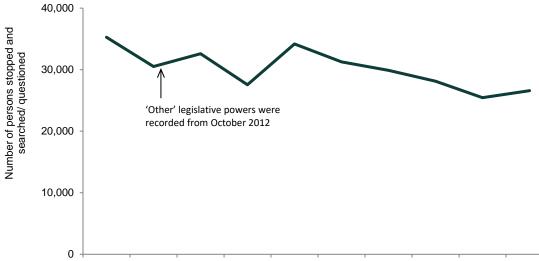


Figure 2: Ten year trend in the total number of persons stopped and searched/questioned

2011/12 2012/13 2013/14 2014/15 2015/16 2016/17 2017/18 2018/19 2019/20 2020/21

Table 3: Ten	year trend in the use of s	top and search/o	question powers
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	11/12	12/13	13/14	14/15	15/16	16/17	17/18	18/19	19/20	20/21
PACE / Misuse of Drugs / Firearms	20,746	20,910	24,428	22,189	25,151	21,876	22,628	21,062	19,842	22,530
- Section 43/43A	254	186	173	192	344	265	118	74	38	35
- Section 47A ⁽³⁾	0	0	70	0	0	0	0	0	0	0
JSA - Section 21	3,511	2,803	2,350	1,922	2,812	2,200	1,505	1,283	997	456
- Section 24	12,699	7,687	6,239	3,906	6,980	7,935	6,245	6,035	4,818	3,739
Other legislative powers	-	294	417	190	97	140	32	79	21	49
Total uses of each legislative power ^(2,4)	37,210	31,880	33,677	28,399	35,384	32,416	30,528	28,553	25,716	26,809
Total number of persons stopped and searched/questioned ^(2,4)	35,268	30,502	32,590	27,539	34,171	31,274	29,882	28,116	25,450	26,590

Table 4: Percentage of stops carried out under non-counter terrorism powers and counter-terrorism powers

PACE / Misuse of Drugs / Firearms	56%	66%	73%	78%	71%	67%	74%	74%	77%	84%
Counter Terrorism Powers (5)	44%	33%	26%	21%	29%	32%	26%	26%	23%	16%
Other legislative powers	0%	1%	1%	0.7%	<0.5%	<0.5%	<0.5%	<0.5%	<0.5%	<0.5%
All Powers ⁽⁷⁾	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%

(1) Figures in this section are based on financial year.

(2) The difference between total uses of each legislative power and total number of persons stopped and searched/questioned will be due to persons stopped under combinations of powers being counted under each legislation used (e.g. someone stopped under PACE and the Misuse of Drugs Act will have a count of one under each of these powers).

(3) TACT Section 47A has been in place since March 2011 although the power has only been authorised for use during one period in May 2013.
 (4) Searches under the authority of a warrant and searches that have been carried out after an arrest have been excluded from the 2017/18 figures

onwards (impact is an approximate 2.5% reduction in the total number of persons stopped).

(5) TACT S43, S43A and JSA S21, S24.

(6) Percentages may not sum to 100% due to rounding.

(7) Figures from 2004/05 can be found in the accompanying spreadsheet.

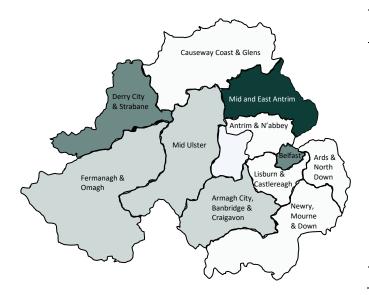
4.1 By policing district

Table 5: Number of persons stopped and searched/questioned and subsequently arrested under all legislative powers during January 2021 to December 2021 by police district

Police District	Total persons stopped	Total persons arrested	Arrest rate (1)
Belfast City	6,984	541	8%
Lisburn & Castlereagh City	1,405	111	8%
Ards & North Down	543	28	5%
Newry, Mourne & Down	1,896	99	5%
Armagh City, Banbridge & Craigavon	3,077	154	5%
Mid Ulster	1,922	62	3%
Fermanagh & Omagh	1,549	59	4%
Derry City & Strabane	2,465	175	7%
Causeway Coast & Glens	1,206	69	6%
Mid & East Antrim	3,284	131	4%
Antrim & Newtownabbey	1,172	46	4%
Northern Ireland	25,503	1,475	6%

(1) Although the arrest rate can be used as an indicator of the effectiveness of a stop and search there are a number of other possible outcomes that could indicate a successful search, which are presented in Section 4.3 (Table 11).

Figure 3: Number of persons stopped and searched/questioned under all legislative powers per 1,000 population in each police district during January 2021 to December 2021



Police District	Persons stopped per 1,000 population ⁽¹⁾
Belfast City	20
Lisburn & Castlereagh City	10
Ards & North Down	3
Newry, Mourne & Down	10
Armagh City, Banbridge & Craigavon	14
Mid Ulster	13
Fermanagh & Omagh	13
Derry City & Strabane	16
Causeway Coast & Glens	8
Mid & East Antrim	24
Antrim & Newtownabbey	8
Northern Ireland	13

 Rates per 1,000 are calculated using NISRA's mid-2020 population estimates, the latest available data at police district level.

4.2 By age, gender and ethnicity

	Persons	stopped ar	nd searched/questi	oned	Р	ersons sub	sequently arrested	
Age Group (1,2)	Male	Female	Unknown/Other	Total	Male	Female	Unknown/Other	Total
12 and under	41	10	0	51	0	0	0	0
13 to 17	2,226	489	1	2,716	86	18	0	104
18 to 25	9,486	1,768	7	11,261	390	54	0	444
26 to 35	5,854	804	4	6,662	491	66	0	557
36 to 45	2,669	304	1	2,974	231	30	0	261
46 to 55	1,192	109	1	1,302	72	8	0	80
56 to 65	408	30	0	438	25	1	0	26
Over 65	93	5	0	98	3	0	0	3
Not specified	1	0	0	1	0	0	0	0
Total	21,970	3,519	14	25,503	1,298	177	0	1,475

 Table 6: Number of persons stopped and searched/questioned and subsequently arrested under all legislative powers during January 2021 to December 2021, by age and gender

(1) Age may be officer perceived.

(2) Figures are provided in the accompanying spreadsheet by single year of age for the 13 to 17 year group.

Table 7: Number of persons stopped and searched/questioned and subsequently arrested under all legislative powers during January 2021 to December 2021, by ethnicity

	Persons stopped and searched/questioned	Persons subsequently arrested
White	24,122	1,338
Irish Traveller (1)	450	56
Other Ethnic Group	329	25
Black	216	20
Asian ⁽²⁾	175	17
Mixed	97	14
Not specified	114	5
Total	25,503	1,475

(1) Ethnicity may be officer perceived. A degree of undercounting may exist for the Irish Traveller category as some Irish Travellers are likely to be categorised as White.

(2) Asian group now includes people that identify as Chinese. Previously people who identify as Chinese were grouped as 'Chinese or Other'.

Table 8: Number of persons stopped and searched/questioned and subsequently arrested during January 2021 to December 2021, by gender and power ⁽¹⁾

	Persons s	stopped an	d searched/q	uestioned ⁽¹⁾	Per	sons subse	equently arrest	ed ^(1,2)
	Male	Female	Unknown / Other	Total	Male	Female	Unknown / Other	Total
PACE	2,575	391	5	2,971	473	70	0	543
Misuse of Drugs	15,587	2,752	6	18,345	790	106	0	896
Firearms	33	3	0	36	6	1	0	7
TACT S43	31	0	0	31	1	0	0	1
TACT S43A	6	0	0	6	0	0	0	0
TACT 47A	0	0	0	0	0	0	0	0
JSA Section 21	444	60	1	505	2	0	0	2
JSA Section 24	3,388	296	2	3,686	37	2	0	39
Other	57	29	0	86	2	0	0	2

(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned. Similarly, the sum of arrests will be greater than the total number of persons arrested. (2) Reason for arrest may not be linked to the initial reason of the stop and search.

			Per	rsons st	opped a	nd searc	hed/ques	tioned		
	12 and under	13 to 17	18 to 25	26 to 35	36 to 45	46 to 55	56 to 65	Over 65	Not specified	Total
PACE	33	662	923	755	337	175	67	19	0	2,971
Misuse of Drugs Act	18	1,918	9,005	4,914	1,786	571	118	14	1	18,345
Firearms Order	0	5	9	10	8	1	0	3	0	36
TACT S43	0	0	5	6	9	6	4	1	0	31
TACT S43A	0	0	0	0	3	3	0	0	0	6
TACT 47A	0	0	0	0	0	0	0	0	0	0
JSA Section 21	0	9	145	115	105	78	45	8	0	505
JSA Section 24	0	96	1,201	890	751	481	215	52	0	3,686
Other	0	38	23	6	9	7	1	2	0	86

Table 9: Number of persons stopped and searched/questioned during January 2021 toDecember 2021, by age and power ⁽¹⁾

(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned.

(2) Age may be officer perceived.

(3) Figures are provided in the accompanying spreadsheet by single year of age for the 13 to 17 year group.

Table 10: Percentage of persons stopped and searched/questioned in each age group by power duringJanuary 2021 to December 2021

	Persons stopped and searched/questioned							
	12 and under	13 to 17	18 to 25	26 to 35	36 to 45	46 to 55	56 to 65	Over 65
PACE	65%	24%	8%	11%	11%	13%	15%	19%
Misuse of Drugs Act	35%	70%	80%	73%	59%	43%	26%	14%
Firearms Order	0%	<1%	<1%	<1%	<1%	<1%	0%	3%
Counter Terrorism (1)	0%	4%	12%	15%	29%	43%	59%	62%
Other	0%	1%	<1%	<1%	<1%	1%	<1%	2%
	100%	100%	100%	100%	100%	100%	100%	100%

(1) TACT S43, S43A and JSA S21 and S24.

(2) Age may be officer perceived.

(3) Percentages may not sum to 100% due to rounding.

4.3 Outcomes of stop and searches/questions

Table 11: Principal outcome of persons stopped and searched/questioned under all legislative powers during January 2021 to December 2021

Outcome	Number	%
Arrest	1,475	6%
Community Resolution	2,029	8%
Report to PPS	1,627	6%
Penalty Notice for Disorder	29	<1%
No Further Action Disposal	20,343	80%
Total	25,503	100%

(1) The outcome may not be linked to the initial reason of the stop and search.

(2) Percentages may not sum to 100% due to rounding.

	January to March	April to June	July to September	October to December	Total
PACE	765	709	714	783	2,971
Misuse of Drugs Act	5,238	5,178	4,063	3,866	18,345
Firearms Order	4	12	6	14	36
TACT S43	6	11	3	11	31
TACT S43A	0	2	0	4	6
TACT 47A	0	0	0	0	0
JSA Section 21	124	174	113	94	505
JSA Section 24	1,137	1,129	699	721	3,686
Other	10	46	2	28	86
Total ⁽¹⁾	7,284	7,261	5,600	5,521	25,666

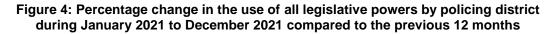
Table 12: Number of times all powers were used during January 2021 toDecember 2021 by quarter ⁽¹⁾

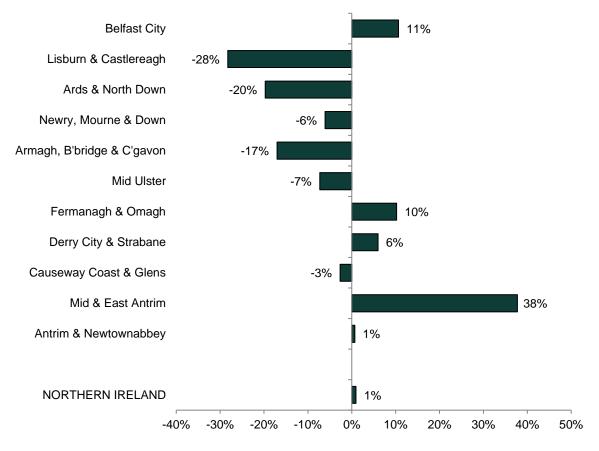
(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned.

Table 13: Number of times all powers were used during January 2021 to December 2021 by policedistrict ⁽¹⁾

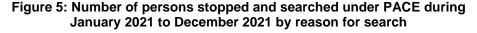
Police District	PACE	Misuse of Drugs	Firearms Order	TACT S43	TACT S43A	TACT 47A	JSA S21	JSA S24	Other
Belfast City	957	4,753	4	21	6	0	249	1,059	2
Lisburn & Castlereagh City	162	1,106	5	0	0	0	13	123	0
Ards & North Down	98	336	0	0	0	0	60	55	0
Newry, Mourne & Down	195	1,550	5	0	0	0	13	136	1
Armagh City, B'bridge & C'gavon	371	2,424	5	2	0	0	34	246	10
Mid Ulster	196	1,494	7	0	0	0	28	208	0
Fermanagh & Omagh	175	1,240	0	4	0	0	2	131	1
Derry City & Strabane	195	1,484	6	3	0	0	12	754	26
Causeway Coast & Glens	158	749	2	1	0	0	30	226	46
Mid & East Antrim	317	2,474	1	0	0	0	31	481	0
Antrim & Newtownabbey	147	735	1	0	0	0	33	267	0
Northern Ireland	2,971	18,345	36	31	6	0	505	3,686	86

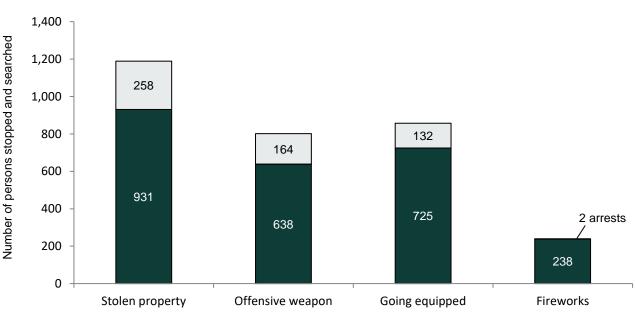
(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned.





(1) The percentage change in the use of individual powers by policing district can be found in the accompanying spreadsheet.





■ Not Arrested □ Arrested

(1) As more than one reason can be used to stop and search a person, the sum of the reasons may be greater than the total number of persons stopped and searched under PACE.

(2) The reason for arrest may not be linked to the initial reason of the search.

7. Vehicles stopped and searched during the past 12 months

Vehicle searches include vehicle-only searches as well as those in which a vehicle was searched together with any persons in it. Therefore figures in Table 14 should not be added to other figures in this report to get the total number of stop and searches as this would result in the double counting of an occupant of a vehicle searched.

	January 2020 - December 2020	January 2021 - December 2021	Percentage	
Legislation (2)	Number of vehicles stopped	Number of vehicles stopped	change	
PACE	731	648	-11%	
Misuse of Drugs Act	6,409	6,742	+5%	
Firearms Order	21	21	0%	
TACT S43	19	22	+16%	
TACT S43A	7	8	+14%	
TACT 47A	0	0	-	
JSA Section 24	5,183	4,699	-9%	
Other	29	20	-31%	

Table 14: Number of times each power was used to stop and search a vehicle duringJanuary 2021 to December 2021 compared to the previous 12 months ⁽¹⁾

(1) As more than one legislative power can be used to stop and search a vehicle, the sum of the powers used will be greater than the total number of vehicles stopped and searched.

(2) JSA S21 is excluded from this table as it is a stop and question power.

8. Comparison with England and Wales 2020/21

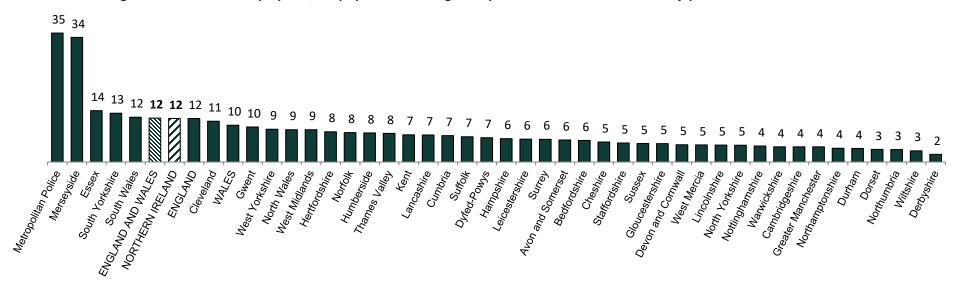
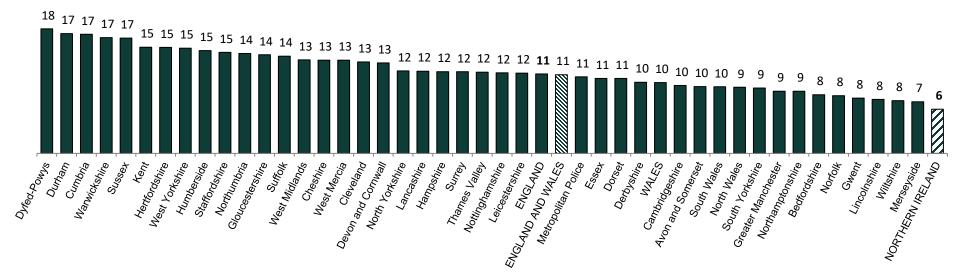


Figure 6: Number of stops per 1,000 population during 1st April 2020 to 31st March 2021 by police force^(1,2,3)

Figure 7: Percentage of stops resulting in an arrest during 1st April 2020 to 31st March 2021 by police force^(1,2)



(1) The latest data available for England and Wales is 2020/21 (Police powers and procedures, England and Wales, year ending March 2021). For comparability, the 2020/21 NI figures are also shown.

(2) In the interest of comparability, the NI figure excludes stops under JSA Section 21 and 24.

(3) Rates per 1,000 are calculated using NISRA's mid-2019 population estimates

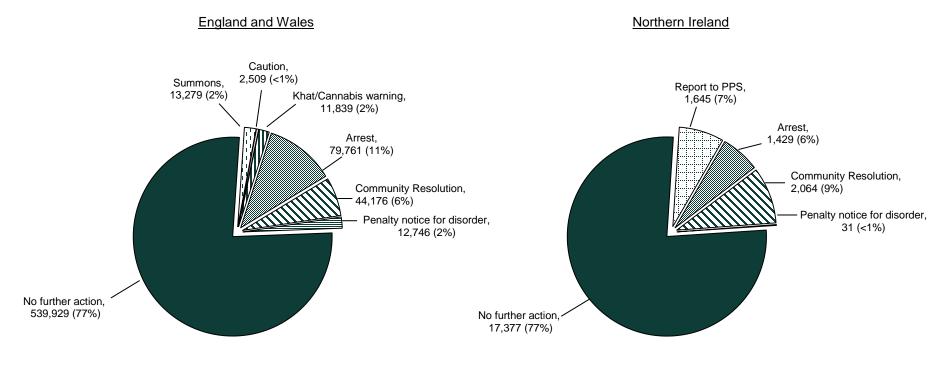


Figure 8: Principal outcome of stop and search during 1st April 2020 to 31st March 2021^(1,2)

23 out of every 100 stops in England and Wales resulted in an outcome

23 out of every 100 stops in Northern Ireland resulted in an outcome

(1) The latest data available for England and Wales is 2020/21 (Police powers and procedures, England and Wales, year ending March 2021). For comparability, the 2020/21 NI figures are also shown.

(2) In the interest of comparability, the NI figure excludes stops under JSA Section 21 and 24.

(3) England and Wales figures include vehicle only searches (2% of all searches). Northern Ireland figures do not.

(4) Percentages may not sum to 100% due to rounding.

9. Background Notes

Further information on how these statistics are collated, reported and used is included in the Stop and Search User Guide which can be found <u>here</u>.

10.1 Persons, vehicles or both searched

Officers record if each stop and search involved (i) only a person, (ii) only a vehicle or (iii) both.

All of the statistics reported in this publication, except Table 14, are a count of persons stopped and searched, that is, those stops under (i) **plus** those stops under (iii). Table 14 presents the number of vehicles stopped and searched, that is, those stops under (ii) **plus** stops under (iii).

Therefore figures in Table 14 should not be added to other figures in this report to get the total number of stop and searches as this would result in the double counting of an occupant of a vehicle searched.

10.2 Stop and search legislation

The following table summarises the legislative powers available to a PSNI officer to perform a stop and search.

Legislation	What the police can search for				
The Police and Criminal Evidence (Northern Ireland) Order 1989, Section 3	Stolen property, going equipped to steal, offensive weapons including a blade or point, fireworks.				
Misuse of Drugs Act 1971, Section 23	Controlled drugs				
Firearms (Northern Ireland) Order 2004, Section 53	Firearms				
Justice and Security (Northern Ireland) Act 2007, Sections 21 and 24	Section 21 gives a police officer the authority to stop and question an individual to establish their identity and movements.				
	Section 24 gives a police officer the authority to search for munitions and wireless apparatus. This can be done if (1) an officer has reasonable suspicion that he will find such items, or (2) he was authorisation from an ACC.				
Terrorism Act 2000, Section 43 and 43A	Anything which may constitute evidence that the individual is a terrorist, where an officer must has reasonable suspicion of terrorism-related activity.				
	Section 43 gives a police officer the authority to search an individual. Section 43A gives a police officer the authority to search a vehicle as well as any individual he reasonably suspects to be a terrorist.				
Terrorism Act 2000, Section 47A	Anything which may constitute evidence that the individual is a terrorist, but an officer may not necessarily have reasonable suspicion of terrorism-related activity but the search must occur within an area authorised made by a senior police officer and where necessary confirmed by the Secretary of State.				

The PSNI have a number of other legislative powers that give them the authority to carry out a stop and search. These are:

- Section 139B of the Criminal Justice Act 1988
- Schedule 5 to the Terrorism Prevention and Investigation Measures Act 2011
- Article 6 Crossbows (Northern Ireland) Order 1988
- Article 25 Wildlife (Northern Ireland) Order 1985
- Article 23B of The Public Order (Northern Ireland) Order 1987
- The Psychoactive Substances Act 2016.

These are less frequently used powers and are reported collectively under 'Other legislative powers' in this report.

Further information on these powers can be found at <u>legislation.gov.uk</u>.

10.3 Longer term trend comparability

An internal review was carried out to assess the PSNI's compliance with PACE legislation governing the recording of stop and searches under Articles 3-5. The review found that searches under the authority of a warrant and searches carried out after an arrest had been recorded, and subsequently reported, as searches under Articles 3–5 when in fact they are governed by other articles of PACE. In order to fully comply with PACE legislation and more accurately report the usage of stop and search powers, searches under the authority of a warrant and searches that have been carried out after an arrest have been excluded from the 2017/18 figures onwards. Figures reported for the period pre-2017/18 still contain such searches. The impact is an approximate 2.5% reduction in the total number of persons stopped and searched/questioned from 2017/18 onwards.